

TOWN OF CRESTON REGULAR COUNCIL MEETING AGENDA HELD IN ACCORDANCE WITH MINISTERIAL ORDER NO. M192

Tuesday, July 28, 2020, 4:00 PM Millennium Park, 215-16th Avenue South, Creston BC

- 1. CALL TO ORDER
- 2. ADOPTION OF AGENDA
- 3. ADOPTION OF MINUTES
 - a. Regular Council Meeting Minutes July 14, 2020
 - b. Committee of the Whole Meeting Minutes July 21, 2020

4. DELEGATIONS

a. Marnie Temple, Empire of Dirt Residency and Tilted Brick Gallery

5. ITEMS OF BUSINESS

a. Recommendations from the Regular Committee of the Whole Meeting held July 21, 2020

RECOMMENDATION NO. 1:

THAT the update from Preston Seier, TC Energy Public Affairs Advisor, regarding the proposed West Path 2022-2023 project, be received.

RECOMMENDATION NO. 2:

THAT the presentation from Marnie Temple of Empire of Dirt Residency and the Tilted Brick Gallery, regarding the installation of a mural at 801 Vancouver Street, be received; THAT Council approves the mural design, as presented to Council, for installation at 801 Vancouver Street, pending the approval of the property owner; AND FURTHER, THAT any alteration to the proposed mural design for installation at 801 Vancouver Street, be brought forward to Council for approval pursuant to the Town of Creston Mural Policy (SER-009-020).

RECOMMENDATION NO. 3:

THAT the presentation from Carey McIver and Jeff Ainge of Carey McIver and Associates Ltd., regarding the design of an expanded curbside collection program for residential organics and recyclables in the Town of Creston, be received.

RECOMMENDATION NO. 4:

THAT the Council Direction Request from the Municipal Services Coordinator, regarding the results of the Backyard Hen Questionnaire, be received; AND FURTHER, THAT Council directs staff to bring forward a report on a possible Backyard Hen pilot program, to a future Committee of the Whole Meeting.

- b. Verbal Report from the Chief Administrative Officer, regarding the Town of Creston 2019 Annual Report
- c. Request for Decision from the Chief Administrative Officer, regarding Council Meeting Location
- d. Request for Decision from the Chief Administrative Officer, regarding the Town of Creston Mural Policy
- e. Request for Decision from the Community and Corporate Services Research and Policy Coordinator, regarding the purchase of the "Let's Go" Sculpture

6. BYLAWS

- a. Parks, Trails and Public Places Amendment Bylaw No. 1909, 2020 (Adoption)
- b. Fees and Charges Amendment Bylaw No. 1910, 2020 (Adoption)

7. NEW BUSINESS

8. REPORTS OF REPRESENTATIVES

- Council Member Verbal Reports
- Staff Verbal Reports (first meeting of each month)

9. GIVING OF NOTICES

- Regular Council Meetings August 11 & 25, 2020
- Regular Committee of the Whole Meeting August 18, 2020

10. ACTING MAYORS SCHEDULE - 2020

January: Cllr. Unruh
February: Cllr. Wilson
March: Cllr. DeBoon
April: Cllr. Tzakis
May: Cllr. Comer
June: Cllr. Elford
July: Cllr. Unruh
August: Cllr. Wilson
September: Cllr. DeBoon
October: Cllr. Tzakis
November: Cllr. Comer
December: Cllr. Elford

11. QUESTION PERIOD

12. RECESS AND MOVE TO CLOSED MEETING (if necessary)

Pursuant to subsection 90(1)(c) labour relations of the Community Charter.

13. RECONVENE TO REGULAR MEETING

14. RESOLUTIONS FROM CLOSED MEETING

15. ADJOURNMENT

TOWN OF CRESTON

REGULAR COUNCIL MEETING MINUTES

Tuesday, July 14, 2020, 4:00 PM Millennium Park, 215-16th Avenue South, Creston BC

PRESENT: Mayor Ron Toyota

Councillor Arnold DeBoon Councillor Jen Comer Councillor Jim Elford Councillor Ellen Tzakis Councillor Karen Unruh Councillor Joanna Wilson

STAFF: Mike Moore, Chief Administrative Officer

Ross Beddoes, Director of Community Services

Bev Caldwell, Corporate Officer

Kirsten Dunbar, Community & Corp. Services Research & Policy

Coord.

Marsha Neufeld, Executive Assistant

GALLERY: Karl Mottl, Creston Resident

Karen Mottl, Creston Resident Doug Johns, Creston Resident Yvonne Johns, Creston Resident Carolyn Kosowan, Creston Resident Dallus Magrum, Creston Resident Allan Clement, Creston Resident

MEDIA: Jensen Shields, Juice FM

1. CALL TO ORDER

The Mayor called the Regular Council Meeting to order at 4:00 pm.

2. MINISTERIAL ORDER NO. M192, LOCAL GOVERNMENT MEETINGS AND BYLAW PROCESS (COVID-19) ORDER NO. 3

Resolution #: 216-20

Moved by Councillor DeBoon Seconded by Councillor Wilson

WHEREAS local governments must be able to conduct their business in accordance with public health advisories to reduce the threat of COVID-19 to the health and safety of members and employees of local government and related bodies and members of the public;

AND WHEREAS the Local Government Meetings and Bylaw Process (COVID-19) Order No. 3 made by Ministerial Order No. M192 under section 10 (1) of the *Emergency Program Act* came into effect on June 17, 2020;

AND WHEREAS the Town of Creston is unable to allow members of the public to attend an open meeting of the Regular Council Meeting of July 14, and July 28, 2020 and the Regular Committee of the Whole Meeting of July 21, 2020 at *Council Chambers*, located at 238-10th Avenue North, Creston BC, despite best efforts, in a manner that is consistent with applicable requirements or recommendations made under the *Public Health Act*, due to the size of the facility and the need for members of Council, Town employees and the public to maintain a physical distance of two (2) meters at all times, to prevent the spread of COVID-19;

AND WHEREAS the Town of Creston will ensure openness, transparency, accessibility and accountability with respect to Regular meetings of Council;

THEREFORE BE IT RESOLVED, THAT Council resolves to hold the Regular Council Meeting of July 14, 2020 and July 28, 2020 at Millennium Park, located at 215-16th Avenue South, Creston BC, in accordance with Council Procedures Bylaw No. 1875, 2018 and Ministerial Order No. M192, to allow the public to be physically present; AND FURTHER, THAT the Regular Committee of the Whole Meeting of July 21, 2020, be held in Council Chambers, located at 238-10th Avenue North and broadcasted on the WEBEX Platform, inviting the public and media to participate virtually in these meetings with Agenda Packages and virtual meeting login details being available on the Town of Creston website and social media platforms.

3. ADOPTION OF AGENDA

Resolution #: 217-20

Moved by Councillor Tzakis Seconded by Councillor Unruh

THAT the Agenda for the Regular Council Meeting of July 14, 2020, be adopted.

MOTION CARRIED

4. ADOPTION OF MINUTES

a. Regular Council Meeting Minutes- June 23, 2020

Resolution #: 218-20

Moved by Councillor Unruh Seconded by Councillor Wilson

THAT the minutes of the Regular Council Meeting held June 23, 2020, be adopted.

MOTION CARRIED

b. Special Council Meeting Minutes- June 30, 2020

Resolution #: 219-20

Moved by Councillor DeBoon Seconded by Councillor Comer

THAT the minutes of the Special Council Meeting held June 30, 2020, be adopted.

MOTION CARRIED

c. Special Committee of the Whole Meeting Minutes - June 30, 2020

Resolution #: 220-20

Moved by Councillor Wilson Seconded by Councillor Tzakis

THAT the minutes of the Special Committee of the Whole Meeting held June 30, 2020, be adopted.

MOTION CARRIED

5. DELEGATIONS

None

6. ITEMS OF BUSINESS

a. Recommendations from the Special Committee of the Whole Meeting held June 30, 2020

Resolution #: 221-20

Moved by Councillor DeBoon Seconded by Councillor Unruh

THAT Recommendation Nos. 1 to 2 from the Special Committee of the Whole Meeting held June 30, 2020, be adopted as follows:

RECOMMENDATION NO. 1:

THAT the Council Direction Request and Staff Briefing Note from the Manager of Engineering, regarding the award of a general construction contract for the purposes of upgrading the Solids Dewatering Facility at the Wastewater Treatment Plant, be received; AND FURTHER, THAT the award of a general construction contract for the purposes of upgrading the Solids Dewatering Facility at the Wastewater Treatment Plant, be brought forward for consideration at the June 30, 2020 Special Council Meeting.

RECOMMENDATION NO. 2:

THAT the Council Direction Request from the Director of Community Services regarding the Parks and Public Spaces Booking Policy and the Liquor Licence Application Policy, be received; AND FURTHER, THAT the Parks and Public Spaces Booking Policy (SER-009-010) and the Liquor Licence Application Policy (SER-003-015), be brought forward for consideration at the June 30, 2020 Special Council Meeting.

MOTION CARRIED

b. Union of BC Municipalities, regarding the Gas Tax Agreement Community Works Fund Payment

Resolution #: 222-20

Moved by Councillor Unruh Seconded by Councillor Comer

THAT the correspondence from the Union of British Columbia Municipalities advising of the Gas Tax Agreement Community Works Fund Payment of \$280,466.26, to the Town of Creston for the year of 2020, be received.

MOTION CARRIED

c. Union of BC Municipalities, regarding 2020 Emergency Operations Centre and Training Funds

Resolution #: 223-20

Moved by Councillor Unruh Seconded by Councillor Comer

THAT the correspondence from the Union of British Columbia Municipalities, regarding the award of \$18,750.00 to the Town of Creston, in response to the Town's application for funding under the Union of British Columbia Municipalities' Emergency Operations Centre - Community Emergency Preparedness Fund, be received.

MOTION CARRIED

d. Canadian Federation of Independent Business, regarding support for small business recovery

Resolution #: 224-20

Moved by Councillor Unruh Seconded by Councillor Comer

THAT the correspondence from the Canadian Federation of Independent Business, regarding support for small business recovery due to the COVID-19 Pandemic, be received.

MOTION CARRIED

e. Columbia River Treaty Committee, regarding the 2019 Committee Meetings Summary Report

Resolution #: 225-20

Moved by Councillor Comer Seconded by Councillor Unruh

THAT the Columbia River Treaty Committee, 2019 Committee Meetings
Summary Report, be received.

MOTION CARRIED

f. City of New Westminster, regarding support for their request to the Provincial and Federal governments with respect to disaggregated COVID-19 data collection

Resolution #: 226-20

Moved by Councillor DeBoon Seconded by Councillor Wilson

THAT the correspondence from the City of New Westminster, regarding support for their request to the Provincial and Federal governments with respect to the collection of disaggregated COVID-19 data, be received; AND FURTHER, THAT the Mayor is authorized to write the Provincial and Federal Ministers of Health in support of the City of New Westminster's request to collect disaggregated COVID-19 data.

MOTION CARRIED

g. BC Assessment, regarding a request to meet with Local Governments during the 2020 Union of BC Municipalities Convention

Resolution #: 227-20

Moved by Councillor Wilson Seconded by Councillor DeBoon

THAT the correspondence from BC Assessment regarding meeting with Council during the Union of BC Municipalities Convention, be received.

MOTION CARRIED

h. Karen and Karl Mottl, correspondence regarding traffic concerns on Hillside and 20th Avenue North

Resolution #: 228-20

Moved by Councillor Comer Seconded by Councillor Tzakis

THAT the correspondence from Karen and Karl Mottl, dated June 23, 2020, regarding traffic concerns on Hillside Street and 20th Avenue North, be received; AND FURTHER, THAT Council directs staff to provide a report to Council with regards to traffic concerns on Hillside Street and 20th Avenue North at a future Committee of the Whole Meeting.

MOTION CARRIED

i. Request for Decision from the Director of Finance and Corporate Services, regarding the RCMP Auxiliary Program

Resolution #: 229-20

Moved by Councillor Unruh Seconded by Councillor Wilson

THAT the Request for Decision from the Director of Finance and Corporate Services, regarding the Town of Creston's participation in the new RCMP Auxiliary Program, be received; AND FURTHER, THAT Council authorizes staff to write the Ministry of Public Safety and Solicitor General, Policing Branch, indicating that the Town of Creston declines participation in the new RCMP Auxiliary Program (Tier 3) at this time and that the Town of Creston may consider future participation should interest and need arise.

MOTION CARRIED

 Request for Decision from the Community and Corporate Services Research and Policy Coordinator, regarding the Creston Valley Youth Network Centre Re-Opening Policy

Resolution #: 230-20

Moved by Councillor DeBoon Seconded by Councillor Wilson

THAT the Request for Decision from the Community and Corporate Services Research and Policy Coordinator, regarding the Creston Valley Youth Network Centre Re-Opening (COVID-19 Pandemic) Policy (SER-003-054), be received; AND FURTHER, THAT the Creston Valley Youth Network Centre Re-Opening (COVID-19 Pandemic) Policy (SER-003-054), a copy of which forms a part of these minutes as Appendix "I", be adopted.

MOTION CARRIED

k. Request for Decision from the Director of Community Services, regarding a Temporary Expanded Service Area Authorization for Kokanee Inn

Resolution #: 231-20

Moved by Councillor Tzakis Seconded by Councillor Unruh

THAT the Request for Decision from the Director of Community Services, regarding a request for a Temporary Expanded Service Area Authorization from the Kokanee Inn, be received; THAT Council approves the Temporary Expanded Service Area Authorization for the Kokanee Inn located at 123 – 9th Avenue South, Creston, BC; AND FURTHER, THAT Council directs staff to notify the Liquor and Cannabis Regulation Branch of Council's approval of the Temporary Expanded Service Area Authorization for the Kokanee Inn located at 123-9th Avenue South, Creston, BC.

MOTION CARRIED

7. BYLAWS

a. Parks, Trails and Public Places Amendment Bylaw No. 1909, 2020 (1st and 2nd Readings)

Resolution #: 232-20

Moved by Councillor Unruh Seconded by Councillor Comer

THAT the Parks, Trails and Public Places Amendment Bylaw No. 1909, 2020 be read the first time by title, a second time by content. MOTION CARRIED

b. Parks, Trails and Public Places Amendment Bylaw No. 1909, 2020 (3rd Reading)

Resolution #: 233-20

Moved by Councillor DeBoon Seconded by Councillor Tzakis

THAT the Parks, Trails and Public Places Amendment Bylaw No. 1909, 2020, be read a third time by title.

MOTION CARRIED

c. Fees and Charges Amendment Bylaw No. 1910, 2020 (1st and 2nd Readings)

Resolution #: 234-20

Moved by Councillor Unruh Seconded by Councillor Comer

THAT the Fees and Charges Amendment Bylaw No. 1910, 2020 be read the first time by title, a second time by content.

MOTION CARRIED

d. Fees and Charges Amendment Bylaw No. 1910, 2020 (3rd Reading)

Resolution #: 235-20

Moved by Councillor Wilson Seconded by Councillor DeBoon THAT Fees and Charges Amendment Bylaw No. 1910, 2020, be read a third time by title.

MOTION CARRIED

8. NEW BUSINESS

None

9. REPORTS OF REPRESENTATIVES

- The Mayor reported on his attendance at the Solids Dewatering Facility Tender meeting, a Technical Building Advisory Committee meeting and a Municipal Finance Association - BC Trustee meeting, in addition to his visit to the Recycle BC set-up at Helen Street, visiting Town of Creston Parks and Playgrounds, and receiving a thank you from the Yaqan Nukiy for the visit from Creston Fire and Rescue.
- Councillor Wilson reported on her attendance at a Creston Valley Chamber of Commerce meeting and a Creston Valley Public Library Meeting.
- Councillor Tzakis reported on her attendance at a Creston Valley Chamber of Commerce meeting and a Creston Community Housing Society meeting.

Resolution #: 236-20

Moved by Councillor Comer Seconded by Councillor DeBoon

THAT the verbal and written reports of Council, be received.

MOTION CARRIED

10. GIVING OF NOTICES

- Regular Committee of the Whole Meeting July 21 and August 18, 2020
- Regular Council Meeting July 28 and August 11, 2020

11. QUESTION PERIOD

Mr. Johns asked for clarification regarding the installation of traffic calming measures on 16th Avenue North. The Chief Administrative Officer confirmed that the Town of Creston installed speed humps in that location to assist with traffic calming.

Mr. Johns asked if there will be consultation with the residents of Hillside Avenue regarding a traffic study on 20th Avenue North and Hillside Street. Mr. Johns further requested to know how the Town would like to receive community feedback. Mayor Toyota responded that written submission of community comments would be welcomed. Mr. Johns concluded by noting that pedestrian and scooter traffic has increased on 20th Avenue North and Hillside Street, and the residents have safety concerns for the pedestrian and scooter traffic.

Ms. Kosowan expressed concern regarding the excessive speed of traffic on Hillside Street and 20th Avenue North during the evenings and weekends.

Councillor DeBoon, encouraged Mr. Mottl to send a copy his letter to Creston Town Council, regarding concerns respecting traffic on 20th Avenue North and Hillside Street, to the RCMP.

Mr. Mottl provided a petition from the neighborhood supporting Mr. and Mrs. Mottl's concerns and inquired about the process and timeline for Town staff to collect traffic data. The Chief Administrative Officer underscored the importance of statistical data collection ensuring that provincial standards are met and noted that any report back to Council would be anticipated for the Fall, dependent on budget.

Mr. Shields inquired regarding the number of residents that signed Mr. Mottl's petition. Mr. Mottl responded that approximately one dozen residents signed in support.

12. RECESS AND MOVE TO CLOSED MEETING (if necessary)

No Closed Meeting

13. ADJOURNMENT

Resolution #: 237-20 Moved by Councillor Comer

THAT the Regular Council Meeting of July 14, 2020 be adjourned at 4:37 pm.

MOTION CARRIED

CERTIFIED CORRECT:		
Ron Toyota	Bev Caldwell	
Mayor	Corporate Officer	

TOWN OF CRESTON

REGULAR COMMITTEE OF THE WHOLE MEETING MINUTES

Tuesday, July 21, 2020, 4:00 PM Council Chambers, 238-10th Avenue North, Creston, BC Held in Accordance with Ministerial Order No. M192

PRESENT: Mayor Ron Toyota

Councillor Arnold DeBoon Councillor Jen Comer Councillor Jim Elford Councillor Ellen Tzakis Councillor Karen Unruh Councillor Joanna Wilson

STAFF: Mike Moore. Chief Administrative Officer

Ferd Schmidt, Director of Infrastructure Services Colin Farynowski, Manager of Engineering Joel Comer, Municipal Services Coordinator

Bev Caldwell, Corporate Officer

Kirsten Dunbar, Community & Corp. Services Research & Policy

Coord.

Marsha Neufeld, Executive Assistant

GALLERY: Preston Seier, TC Energy Public Affairs West

Marnie Temple, Empire of Dirt Residency and Tilted Brick Gallery

Cary McIver, Carey McIver & Associates
Jeff Ainge, Carey McIver & Associates

MEDIA: Jensen Shields, Juice FM

CALL TO ORDER

The Mayor called the Regular Committee of the Whole Meeting to order at 4:00 PM.

ADOPTION OF AGENDA (and additional items if necessary)

Moved by Councillor Unruh Seconded by Councillor DeBoon

THAT the Agenda for the Regular Committee of the Whole Meeting of July 21, 2020, be adopted.

MOTION CARRIED

DELEGATIONS

a. TC Energy Public Affairs West, regarding an update on the proposed West Path 2022 Project

Mayor Toyota welcomed Mr. Preston Seier, of TC Energy to the Regular Committee of the Whole Meeting at 4:02 pm.

Mr. Seier, Public Affairs at TC Energy, provided an update on the Proposed Foothills Zone 8 West Path Project Delivery for 2022-2023. He began by overviewing the proposed Yahk Section consisting of approximately 13 km of 48 inch diameter pipeline, noting that the project application was filed on June 2, 2020. Mr. Seier continued to provide an update on the proposed Elko Section and the proposed Kingsgate Border Meter Station Expansion. Mr. Seier noted that a socio-economic assessment, considering the potential effects of the project on nearby communities was conducted and concluded that the project will not create significant adverse socio-economic effects given the low scale of construction and operation activities.

Councillor Wilson asked about the "clickbeforeyoudig.com" icon embedded in Mr. Seier's PowerPoint Presentation. Mr. Seier replied that "clickbeforeyoudig.com" is an app that allows you to see where local lines are placed.

Councillor DeBoon asked if COVID-19 will impact the timelines of the Proposed Foothills Zone 8 West Path Delivery Project. Mr. Seier noted that it is difficult to tell; however, TC Energy has been able to interact and meet the requirements of stakeholder engagement virtually. He further explained that much of the work can still be done, so for the time being, the timelines have not been adjusted in response to COVID-19.

Mr. Shields asked if there was anything that would stop the Proposed Foothills Zone 8 West Path Delivery project from going forward. Mr. Seier responded, that in order to go through the application process to the Canada Energy Regulator (CER), specific criteria has to be met (e.g., environmental assessments). The CER regulates and oversees whether the project goes forward.

Mr. Shields inquired to see if the update was also provided to the Regional District of Central Kootenay (RDCK). Mr. Seier confirmed that the RDCK will receive consultation.

Mayor Toyota thanked Mr. Seier for his presentation and Mr. Seier left the meeting at 4:16 pm.

b. Marnie Temple, Empire of Dirt Residency and Tilted Brick Gallery, regarding mural installations at Northwest Blvd and Vancouver Street and 101 Canyon Street

Mayor Toyota welcomed Marnie Temple, of Empire of Dirt Residency and the Tilted Brick Gallery, to the Regular Committee of the Whole Meeting at 4:16 pm.

Ms. Temple requested Council approval for the design of a mural to be installed at 801 Vancouver Street, pending the property owner's approval. She noted that the artists are tentatively scheduled to complete the work in early August.

Ms. Temple further explained that if the property owner of 801 Vancouver Street declines her request there is a Town owned location she would like Council to consider for mural installation (a retaining wall in the area of 101 Canyon Street). She also proposed mural placement on two sea cans should the 801 Vancouver Street location not be available.

Councillor Tzakis asked about using local artists to install a mural. Ms. Temple noted that mural installation requires a specific skill set and while there are many artists in the valley, not all are able to install a mural.

The Chief Administrative Officer noted that the Town of Creston has a Mural Policy. The Policy states that the Town of Creston Community Pride Committee shall receive all proposals for the public display of murals; however, at this time the Town of Creston does not have such a committee, and therefore, Council needs to authorize the mural design to ensure it meets community standards.

Councillor Unruh inquired as to the amount of funding Ms. Temple allocated for mural installation. Ms. Temple noted that she received \$5000.00 from Columbia Basin Trust and efforts are being made to raise additional funding.

Council noted that if the property owner of 801 Vancouver Street does not approve the mural installation, then Council will consider the installation of a mural on public property; however, Ms. Temple would need to return to a future Council meeting to request this.

Councillor Elford noted concern about authorizing a mural design prior to the final design not being presented for approval.

Mayor Toyota thanked Ms. Temple for her presentation to Council, Ms. Temple left the meeting at 4:40 pm.

c. Carey McIver & Associates, regarding an update on the organics and recycling curbside collection program

Mayor Toyota welcomed Carey McIver and Jeff Ainge of Carey McIver & Associates to the Regular Committee of the Whole Meeting at 4:41 pm.

Ms. McIver and Mr. Ainge introduced themselves, explaining that they have been contracted by the Town of Creston to assist staff with redesigning the curbside collection program to include organics and recycling. The consultants provided an overview of the work completed to date in support of this initiative, including an update on the Regional District of Central Kootenay (RDCK) Organics Diversion Strategy, and an overview of the RecycleBC Program.

Ms. McIver and Mr. Ainge proceeded to outline the options for the Curbside Collection Program Design, providing details on what to collect, how to collect, when to collect, and who should collect. They continued to provide examples of curbside collection programs from other jurisdictions and finished by outlining key next steps inclusive of community consultation.

There were no questions from Council or members of the gallery. Mayor Toyota thanked Ms. McIver and Mr. Ainge for their presentation to Council, Ms. McIver and Mr. Ainge left the meeting at 5:25 pm.

BUSINESS

a. TC Energy Public Affairs West, regarding an update on the proposed West Path 2022 Project

RECOMMENDATION NO. 1:

THAT the update from Preston Seier, TC Energy Public Affairs Advisor, regarding the proposed West Path 2022-2023 project, be received.

b. Marnie Temple, Empire of Dirt Residency and Tilted Brick Gallery, regarding mural installations at Northwest Blvd and Vancouver Street and 101 Canyon Street

RECOMMENDATION NO. 2:

THAT the presentation from Marnie Temple of Empire of Dirt Residency and the Tilted Brick Gallery, regarding the installation of a mural at 801 Vancouver Street, be received; THAT Council approves the mural design, as presented to Council, for installation at 801 Vancouver Street, pending the approval of the property owner; AND FURTHER, THAT any alteration to the proposed mural design for installation at 801 Vancouver Street, be brought forward to Council for approval pursuant to the Town of Creston Mural Policy (SER-009-020).

c. Carey McIver & Associates, regarding an update on the curbside collection program for organics and recycling

RECOMMENDATION NO. 3:

THAT the presentation from Carey McIver and Jeff Ainge of Carey McIver and Associates Ltd., regarding the design of an expanded curbside collection program for residential organics and recyclables in the Town of Creston, be received.

d. Council Direction Request from the Municipal Services Coordinator, regarding the results from the Backyard Hen Questionnaire

RECOMMENDATION NO. 4:

THAT the Council Direction Request from the Municipal Services Coordinator, regarding the results of the Backyard Hen Questionnaire, be received; AND FURTHER, THAT Council directs staff to bring forward a report on a possible Backyard Hen pilot program, to a future Committee of the Whole Meeting.

e. Council Discussion regarding the Union of British Columbia Municipalities 2020 Virtual Convention

Council discussed virtual participation in the Union of British Columbia Municipalities 2020 Convention, including the possibility of participating in any regional sessions with the Regional District of Central Kootenay.

QUESTION PERIOD

There were no questions from members of the gallery.

ADJOURNMENT

Moved by Councillor Comer THAT the Regular Council Meeting of July 21, 2020), be adjourned at 6:14 pm. MOTION CARRIED
AS TO THE MINUTES OF THIS COMMITTEE	OF THE WHOLE MEETING:
Ron Toyota, Mayor	Bev Caldwell, Corporate Officer





TOWN of CRESTON



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Town of Creston
Box 1339, 238 10th Avenue North
Creston, British Columbia
VOB 1G0

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I. INTRODUCTIONS

I. Introductions A. Message from the Mayor



Town of Creston Mayor, Ron Toyota

MESSAGE FROM THE MAYOR

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On behalf of the Town of Creston's Council and staff, it is my pleasure to introduce the 2019 Annual Report.

The Annual Report is an opportunity for us to look back at the past year's successes, reflect upon our challenges, and serves as a check in point for where we are at in developing solutions to those challenges. This Report is a testament to the hard work and professional service delivery provided by our staff and Council of the Town of Creston throughout the previous year.

Your Town Council (Mayor and six Councillors) were elected in October 2018 and our official inauguration was held on November 6, 2018 for a four-year term. For the first time in the Town's history, an official judicial recount was conducted by BC Chief Elections office to confirm the accuracy of the counting of the election ballots. In the end, there were only a total of five votes separating the sixth Councillor elected from the seventh candidate, changing the results of that sixth Councillor spot. I often hear people say, "I don't think my vote counts" so they don't bother to vote. Well, recent experience has certainly shown that on a municipal level, every vote counts! Thank you Creston, for putting your trust in us as Town Council and especially for re-electing me for a fourth term as your Mayor. It is truly my honour to serve this wonderful community!

2019 was another eventful year here in the Town of Creston. A few highlights from the year include:

Physician Recruitment: Ongoing family physician recruitment success through the Creston Valley Health Working Group and our physician recruiter. In the last nine years, we have successfully recruited 10 family physicians, as well as numerous locums to fill in during physician absences. The security of keeping our full service hospital here is maintained by recruiting physicians with advanced skills.

Purchase of CEC: With assistance from Columbia Basin Trust (CBT) and the Regional District of Central Kootenay (RDCK), the Town purchased the Creston Education Centre (CEC) from School District No. 8. With the groundswell of community support for this facility we were able to move this project forward. The CEC is home to early childhood education and other important support programs, as well as itinerant services programs from SD 8. The CEC is a cornerstone of our community, and we are so grateful to our community partners for stepping up to keep this essential community asset here.

Creston Community Park: Located at the Creston and District Community Complex, the Creston Community Park includes a reconstructed skate park, accessible walkways and seating area for spectators. A picnic/civic space with seating for social and community gatherings, revitalized playground and outdoor sport courts (just to name a few of the features) was also constructed. The Creston Community Park project was made possible by a \$3.1 million grant obtained by the RDCK. My "sk8" sources tell me that the skate park has a "particularly awesome bowl" and is the best in the Kootenays!

Land Purchase for Creston Emergency Services Building: The purchase of the property from Choice Properties (Loblaws) for our new Creston Emergency Services Building (CESB), which will be home to Creston Fire Rescue and BCEHS paramedics, was finalized at the end of 2019. The project is going out to tender in July 2020, with construction anticipated to start in the Fall. We are so excited to see this project moving forward!

Grain Elevators: In 2018 CBT purchased the iconic Creston Grain Elevators. During 2019, the grain elevators were then assessed with respect to historical significance, condition, structural integrity, and health and safety. CBT plans to engage the community to discuss potential future use of the red elevator and options for the white elevator.

There was a fair amount of activity in the Town's commercial corridor of Northwest Boulevard in 2019. One of 73 locations in Canada, Centex Petroleum opened their "Gas Bar and Go Market" in August. Kemlee Equipment (Kubota dealership) opened their new facility in October. The Mountain View Inn was purchased by a developer and the zoning amended to allow residential use, providing 12 long-term monthly rental units.

During my 11th year as Mayor (November 2018 to October 2019), I logged 1621 hours or approximately 135 hours per month. This includes attending meetings of Council and committees, RDCK Board meetings, other association Board meetings, Mayor's "Coffee Talks", participating in JuiceFM weekly radio interviews, and writing monthly articles for the "I Love Creston" magazine.

Being present and supporting our community is very important to me. In 2019, alongside Chief Jason Louie, I participated in the Missing and Murdered Indigenous Women (MMIW) Awareness Walk. Additionally, I participated in our 78th Annual Creston Valley Blossom Festival activities, the annual Halloween Safety Stop at the Fire Hall and the Santa Claus parade, which provided me with the opportunity to interact with the wonderful citizens of our Valley - one of my favourite aspects of being a part of public office! If you would like to chat, I am generally at my office in Town Hall on Mondays, Tuesdays and Thursdays from 9:00 am to 4:00 pm. My schedule is posted on the Town of Creston website – www.creston.ca – and I encourage you to get in touch at your convenience.

The Annual Report also serves as a valuable communication tool between local government and the citizenry we serve. As this decade draws to a close, your Council and staff renew our commitment to service excellence, in which timely and upfront communication is key. Keep reading to see how your local government is working for you!

Ron Toyota Mayor



Town of Creston CAO, Michael Moore

MESSAGE FROM THE CHIEF ADMINISTRATIVE OFFICER

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Under guidance from our Mayor and Council, the Town of Creston continued to flourish in 2019. There were improvements to our trails and sidewalk network, the establishment of our own youth centre space as well as essential upgrades and maintenance to our infrastructure. We also continued support for our programs that improve livability in our community, such as economic development and physician recruitment.

As this current Council settled into their first full year of governance, we took the opportunity to explore how we could make changes to some of our processes with an eye to increasing transparency and communication with our citizens. One such process was the Council budget process, which traditionally occurs over the course of several meetings and several months. This year, staff worked with Council to improve how future budget cycles will look by essentially conducting the entire 2020 budget process in a three day workshop in December 2019. The feedback from Council on this change was very positive and will allow for more effective debate during the budgeting process.

In 2019, The Town of Creston was able to successfully negotiate and finalize the purchase of the land for the new Creston Emergency Services Building (CESB) at a lower cost than anticipated within the project budget. The development of the CESB, which will house our fire rescue services and BC Ambulance Service, has continued at a steady pace. Further, an agreement with the Province of British Columbia allows for the inclusion of BC Ambulance Service into the project, with additional project costs being covered by the Province. This augments the facility to include our paramedic service without increasing costs for our taxpayers. The Technical Building Advisory Committee (TBAC) has provided oversight to the project to date and have worked cooperatively with the building professionals in the design phase. 2020 promises to be an exciting year for this project and I look forward to sharing developments in next year's Annual Report!

Also during 2019, the Town of Creston agreed upon a management contract with the Regional District of Central Kootenay (RDCK) to manage the Wynndel-Lakeview Fire Department. This expands the capabilities of the Wynndel-Lakeview Fire Department and Creston Fire Rescue. The improved operational sharing of resources in the fire

services provides economies of scale in firefighter training, equipment maintenance and emergency responses. It is anticipated that during the 2020 budget cycle, the Canyon-Lister Fire Department will also be operated through a management contract with the Town, in essence creating a Creston Valley fire service. The Town of Creston is committed to continuing to work with the RDCK to provide improved, effective and efficient emergency services to all Creston Valley residents.

Investing in the infrastructure assets of the Town continued to be a Council priority. There were a number of storm sewer projects that were completed to improve the handling of storm water during high rain events and water and sewer lines continue to be replaced as sections of this infrastructure reaches its end of life. Through planned equipment and vehicle replacement programs, there were purchases of equipment to improve and maintain the high quality work of our public works crew. Maintenance work was undertaken at a number of facilities, including significant renovations for the Creston Valley Youth Network facility utilizing grant funding received from Columbia Basin Trust.

Council and staff continue to work cooperatively to develop asset management solutions to ensure that there is a balance between risk, costs and levels of service. In future budget years, this continual balancing will form a key part of Council's decision making by determining how future projects will be factored into short and long term financial planning. While there are exciting opportunities that arise from expanding levels of service, the cost of maintaining and replacing existing critical infrastructure will need to be factored into those decisions to ensure long term sustainability for the municipality.

It remains a Council priority to increase communications between the Town of Creston and our residents. We have increased our social media presence, website communications, online surveys and direct mailouts. Please don't hesitate to get in touch with us by phone or email, and be sure to sign up to receive the latest news from the Town of Creston through our website's "Notify Me" feature, as well as by following us on Facebook and Instagram. We look forward to hearing from you!

Sincerely,

Michael Moore Chief Administrative Officer



Town of Creston DFCS, Steffan Klassen

MESSAGE FROM THE DIRECTOR OF FINANCE & CORPORATE SERVICES

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On behalf of the Town of Creston and the Finance and Corporate Services Department, it is my pleasure to present the financial section of the 2019 Annual Report. The financial section of the report presents the audited consolidated financial statements, notes, supplementary schedules and the auditor's report from Apex Accounting, Chartered Professional Accountants for the year ending December 31, 2019.

One of the primary purposes of the Annual Report is to provide the readers with a clear understanding of the financial position and financial activities of the Town of Creston. We maintain a system of internal controls for the purpose of financial statement reliability and protection of Town assets. The system includes budget preparation, safekeeping of Town funds, receiving monies paid to the municipality, investing in authorized investments, expending funds as authorized by Council, and ensuring accurate and full accounting of all financial transactions.

The consolidated financial statements for the year ending December 31, 2019 included in this report were prepared by Town staff in accordance with generally accepted accounting principles (GAAP) for local governments, as recommended by the Public Sector Accounting Board (PSAB) of the Canadian Professional Accountants of Canada. The consolidated financial statements have been audited by Apex Accounting, Chartered Professional Accountants.

2019 OPERATING RESULTS

The financial results for 2019 were higher when compared to the 2019 budget. The consolidated annual surplus was \$1,665,796 or \$697,868 less than budget. A significant factor was \$292,995 of developer asset contributions of new subdivision infrastructure.

The Town had a variety of revenue sources including taxation and grants in lieu of \$5.41 million, \$2.27 million in fees, charges and miscellaneous revenue, \$2.77 million in utility fees and charges, and \$1.22 million in government transfers. Total revenues were \$195,000 higher as a result of developer contributions and investment income to offset lower government transfers due to the timing of government grant payments for capital.

Consolidated operating expenditures were under budget by \$503,000. The full amount of the difference does not reflect true savings as there were projects budgeted for in 2019 that will not be completed until 2020. Savings become part of the surplus used to fund operating and capital projects in future years. The budget is a very good tool to keep control of municipal expenditures however, it is a forecast and therefore due to a number of external and internal factors, variances are experienced. When an overage is expected, savings in other areas are sought in order to meet the overall budget target.

The 2019 annual surplus was \$1.67 million. The surplus is the net result of all of the Town's financial activities for the year, so there are many items which affect it. The consolidated financial statements are a summary of all these transactions and it is used to illustrate the changes.

CAPITAL SPENDING AND RESERVES

The Town has an estimated \$145 million worth (replacement value) of assets which will eventually need to be upgraded or replaced as they age. Planning for infrastructure replacement is top of mind for Council and staff as we seek to balance the challenges of maintaining and replacing our infrastructure in an economically sustainable manner by keeping taxation and borrowing to a minimum.

A total of \$3.03 million was spent on capital asset additions in 2019, which is about 60% higher than the past two years. The largest categories were \$1,572,000 for water projects including the Schikurski Pumphouse upgrade project, \$640,000 of building purchases which included the Creston Education Centre from School District No. 8, and \$495,000 for roads and sidewalk improvements.

LONG-TERM DEBT

The long-term debt issued and outstanding as of December 31, 2019, was \$4.36 million, which is \$388,480 less than 2018. The decrease was due to principal repayments made during the year. Only 18% (\$102,000) of the long-term debt principal and interest is paid for by property taxes or user fees. FortisBC pays for the prepaid capital lease loans, and through sewer charges the Columbia Brewery pays for a substantial share of the Waste Water Treatment Plant upgrade loan.

In summary, the Town of Creston remains in a good financial position. We strive to be innovative and creative in terms of service delivery that reflects Council priorities and community expectations. The Town of Creston continues to be accountable in spending, sensitive to public needs and aims to preserve our levels of service and community infrastructure while embracing the challenges of the economic realities that our municipality is faced with.

Steffan Klassen, CA Director of Finance and Corporate Services



II. COUNCIL PROFILE



COUNCIL 2018 - 2022

From left to right: Councillor Jen Comer, Councillor Karen Unruh, Councillor Jim Elford, Staff Sergeant Ryan Currie, Mayor Ron Toyota,
Corporal Gerry Sliworsky, Councillor Arnold DeBoon, Councillor Ellen Tzakis, Councillor Joanna Wilson.

II. Council Profile

A. Town of Creston Council

TOWN OF CRESTON COUNCIL

An elected Council, comprised of a Mayor and six Councillors, governs the Town of Creston. Council is elected for a four-year term. The next municipal election will be held in 2022.

Council has the authority to set budgets, levy taxes and establish policies to guide the growth, development and operation of the Town of Creston for the benefit and protection of its residents. The powers of the Council are exercised through the adoption of resolutions or the enactment of bylaws at Council meetings. Members of the public are encouraged to attend open Committee and Council Meetings; see the Town's website at www.creston.ca for information regarding dates and times of meetings.

Regular Committee of the Whole Meetings are held on the third Tuesday of each month. The open portion of the meeting begins at 4:00 pm. There may be a "closed" portion of the meeting (which is closed to the public) that begins immediately following the open meeting.

Regular Council Meetings are held the second and fourth Tuesday of each month. The open portion of the meeting begins at 4:00 pm. There may be a "closed" portion of the meeting (which is closed to the public) that begins immediately following the open meeting.

Both Council and Committee of the Whole Meetings are held in the Council Chambers at Town Hall and are open to the public.



B. Council Covenant II. Council Profile



TOWN OF CRESTON COUNCIL COVENANT

WE, AS MEMBERS OF COUNCIL, WILL:

- Carry out our responsibilities as set out in the applicable legislation to the best of our abilities;
- Make decisions which we believe to be in the best interests of the citizens of the Town of Creston;
- Review the background information and advice made available to us by the administration prior to rendering a decision;
- Seek further input when we are unsure of the issues or uncertain as to the preferred course of action;
- Refer any complaints, either written or verbal, about the decisions of Council or the actions of administration, to the Town Manager for review, comment and follow-up (as appropriate);
- Refrain from making any commitments on behalf of council to individual citizens or groups other than to take the request up with the Council or Town Manager and to respond appropriately:
- Seek to participate actively in the decision-making process;
- Refrain from any public or private criticism of our administration wherein individual employees are identified; and,
- · Act as good stewards of the Town and as public servants of our citizens through ethical conduct;
- Provide effective leadership through guiding the corporation and the municipality through annual or longer-term goals and priorities, through the budget approval process and by agreeing to reasonable policies which reflect, in our views, the best interests of a majority of our citizens.

Ron Toyota

Councillor

Mayor

Jen Comer Arnold DeBoon

Councillor Jim Elford Councillor Ellen Tzakis

Councillor Joanna Wilson

Councillor Joanna Wilson

Dated at Creston, BC, this 6th day of November, 2018.

DECLARATION AND IDENTIFICATION OF DISQUALIFIED COUNCIL MEMBERS

In accordance with Section 98(2)(e) of the *Community Charter*, there were no declarations of disqualification made under Section 111 of the *Community Charter* in the year 2019.

CORPORATE VISION, MISSION, PRINCIPLES & VALUES

We, the Council of the Town of Creston, believe that the following statements reflect the ethical foundation of our Council and Community, and our relationship with our public.

The Council of the Town of Creston is prepared and committed to increase responsiveness to the needs of our public and to focus our organization's efforts on achieving the goals articulated through our Corporate Strategic Plan.



OUR VISION

"Our community working together to enhance the quality of life, now and into the future, for the Creston Valley."



OUR MISSION

Our Mission is to exhibit strong leadership by:

- Providing excellent public service and value through good governance and continued improvement;
- Maintaining a strong sense of community while embracing opportunities for growth that enhance our quality of life; and,
 - Nurturing and preserving pride in our arts, culture, heritage and lifestyle amenities.



GUIDING PRINCIPLES AND VALUES

As people who care, we treat each other with respect and act with integrity by fostering attitudes that are professional, fair and just, through prioritizing:

- Collaborative Leadership
- Safety and Wellness
- Innovation and Creativity
- Quality of Life
- Equitable Partnerships and Alliances
- Recognition of Achievements
- Sustainability (Social, Environmental, Cultural, Economic)
- Transparency and Accountability
- Fiscal Responsibility

II. Council Profile

D. Council Representative Appointments

COUNCIL REPRESENTATIVE APPOINTMENTS NOVEMBER 2018 - 2019

GOVERNMENT RELATED AGENCIES – 2019

Arrow Creek Water Treatment & Supply Commission Representative Alternate	Councillor Elford Councillor DeBoon
East Resource Recovery Commission (RDCK) Representative Alternate	.Councillor DeBoon Mayor Toyota
Kootenay East Regional Hospital District Director	Councillor Unruh Councillor Elford
School District No. 8 (Kootenay Lake) – Board of School Trustees LiaisonsCouncillors	s Comer and Unruh
Emergency Operations Centre EOC Director	ton, Areas A, B & C
Municipal Insurance Association of BC Representative	Councillor Elford Councillor Wilson
COMMUNITY ORGANIZATIONS	
Community Arts Council of Creston Representative	Councillor Wilson
Creston-Kaminoho Friendship Society Representative	Councillor Wilson
Creston & District Library Board Representative	Councillor Wilson
Creston Valley Blossom Festival Association Representatives	Councillor Unruh
Creston Valley Chamber of Commerce Representative	Councillor Tzakis
Creston Valley Community Housing Society Representative. Alternate.	
Creston Valley Community Network Society Representative	Councillor Tzakis

Mayor Ron Toyota, Councillor Joanna Wilson, Michael Moore (Chief Administrative Officer),
Ross Beddoes (Director of Community Services), Steffan Klassen (Director of Finance & Corporate Services),
Stacey Hadley (Corporate Officer)

2019 CORPORATE STRATEGIC PRIORITIES

Strategic Priorities reflect Council's vision for the community and defines items and areas for key focus. Actions are associated with each of the Strategic Priorities to provide for focused implementation. Operational Strategies provide greater detail for staff's implementation of Council's Strategic Priorities; Operational Strategies are identified in the Strategic Priorities Chart attached to Council's agenda.

	NOW	TIMELINE
1.	FIRE HALL: Decision Requirements for Construction	December
2.	CAO RECRUITMENT: Profile and Compensation Review	January / February
3.	EMERGENCY PLAN REVIEW: Provider Options	January
4.	CANNABIS LEGISLATION: Zoning / License	December (2018)
5.	ROAD REBUILD: Grant Application	January

NEXT

- ECONOMIC DEVELOPMENT STRATEGY: Town Actions
- ZONING BYLAW REWRITE: Completion
- CAPITAL PRIORITIES: 2019 and 5-Year Plan
- MUNICIPAL & DISTRICT REGIONAL TAX PROPOSAL
- CRESTON EDUCATION CENTRE:

 Local Area Plan

ADVOCACY / PARTNERSHIPS

- CURB SIDE RECYCLING: Business Case (RDCK)
- HIGHWAY REALIGNMENT: Phase II (MOTI)
- ECONOMIC ACTION PLAN: Funding Application (RDCK)
- RECREATION MASTER PLAN: Review (RDCK)
- **ECONOMIC DEVELOPMENT STRATEGY:** Review (RDCK)



III. COMMUNITY PROFILE



COMMUNITY PROFILE

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The Town of Creston, a scenic treasure, is nestled in an agricultural valley located at the south end of Kootenay Lake, minutes from the British Columbia/ Idaho border. Surrounded by the stunning Selkirk and Purcell mountain ranges, Creston is accessible along Highway 3, and sits near major cities in both Canada and the United States of America.

Nearby Cities with International Airports

City	Distance	Driving Time
Cranbrook BC	105 km	~80 min
Spokane WA	228 km	~165 min
Kelowna BC	424 km	~320 min
Calgary AB	488 km	~330 min

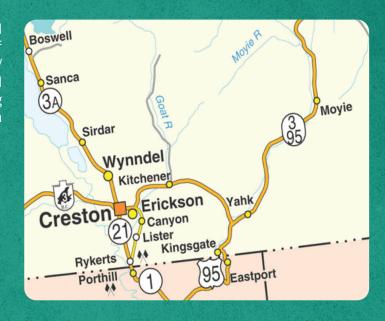
CRESTON TODAY

The Town of Creston is located on the east side of the Kootenay River Valley at the foot of Arrow Mountain (known locally as Goat Mountain). Most of the Town is situated on a bench-like landform that rises significantly above the Valley floor. The remainder of the Town, roughly 30 percent of its land area, extends up the lower slope of Goat Mountain and is largely unserviced and undeveloped. By virtue of its elevated setting, Creston enjoys a grand vista over the fields in the valley and onto the Selkirk Mountains to the west and the majestic Skimmerhorns of the Purcell Mountains to the east.

Creston was first incorporated as a Village in 1924, then as a Town in 1965. Today, the Town of Creston strives to maintain its small town character while experiencing a small but steady population increase since 2006.

OUR NEIGHBOURS

Since time immemorial the Lower Kootenay Band, locally known as Yaqan Nukiy, were the original inhabitants of the Lower Kootenay area. The name Yaqan Nukiy



literally means "where the rock stands" and refers to an important place in the Creston Valley. Today, the Lower Kootenay Band is located on approximately 6,000 acres in the beautiful Creston Valley, along the banks of the Kootenay River in south eastern British Columbia. The main community is located 4 km south of Creston and just north of the USA border on Simon Road.

Incorporated in 1965, the Regional District of Central Kootenay (RDCK) is a local government that serves an estimated population of 60,000 residents. The Town of Creston is one of nine member municipalities, including: Castlegar, Kaslo, Nakusp, Nelson, New Denver, Salmo, Silverton and Slocan. In addition to these municipalities, the region consists of 11 Electoral Areas.

Census Year	Population	5 Year Change
2001	4,795	-0.6%
2006	4,825	+0.6%
2011	5,306	+10%
2016	5,351	+0.8%

Creston is located within the southern portion of the RDCK, immediately adjacent to Electoral Areas "A", "B", and "C". The Town participates in a significant number of shared services with these RDCK Electoral Areas ranging from the Creston Valley Public Library, the Arrow Creek water system, the Creston Museum, the Creston Valley Regional Airport, the Creston & District Community Complex, to Waste Management and more. In addition, these partners work together on various programs and projects to advance the quality of life within the Creston Valley as a whole.

DEMOGRAPHICS

In 2016, the average age of Creston residents was 52.2 years of age; 11 years older than the Canadian average. Known as a great place for retirement, Creston is also experiencing growth in the 20-34 year old age bracket.

The average 2015 household income in Creston was \$58,681 compared to the Provincial average household income of \$90,354.

The average 2016 household size in Creston was 2 persons, compared to the Provincial average of 2.4 persons.

In 2016, 73% of households in Creston were occupied by their owners, and 27% were rented. Compared to the provincial average of 68% owner occupation, Creston has a higher proportion of owner occupied households. The average cost of a home in Creston was \$276,513 compared to the provincial average of \$720,689. In 2016, 12.4% of homeowners spent more than 30% of their income on shelter costs, compared to 20.7% provincially. This contrasts tenant occupied households in Creston, where 57.9% of renters spend more than 30% of their income on shelter costs, compared with 43.3% provincially.

COMMUNITY INFRASTRUCTURE

In 2019, Town of Creston in	nfrastructure consisted of:
i	29 km of storm sewer pipe
ii57	km of sanitary sewer pipe
iii	63 km of water pipe
iv	54 km of paved roads
V	4 km of unpaved roads

Projected Population Growth

Looking forward, and using a conservative growth rate of 1.0%, Creston can anticipate a population of approximately 5,852 persons by 2025, and 6,212 persons by 2031.

Infrastructure Capacity

Creston has adequate water supply, sewerage and treatment capacity to meet its needs through 2030 and beyond, given an annual growth rate of 1%. In 2009, the Town implemented water conservation measures as a way of lowering its annual operating and maintenance costs, and deferring capacity system improvements. Between 2009 and 2019, Creston reduced its gross water demand by 26%, per capita.

Geographic Limitations

Geographic (physical) limitations to outward growth and expansion include the Agricultural Land Reserve to the north, west, and south, and the steep slopes of Arrow Mountain to the east.

PUBLIC SPACES

Creston has a network of trails throughout the community, with Glaser Trail, Cavell/Devon Trail, and Billy Goat Bluffs Trail as the latest additions. In total the Town maintains over 20 km of sidewalks and trails throughout the community.

Each of the parks in the Town of Creston is unique. Park types range from Millennium Park, which is home to traditional Japanese gardens and an outdoor amphitheatre, to Schikurski Park, which is largely a natural green space. 2019 saw the development of the new Creston Community Park, complete with sports courts, skatepark, and a new playground.



ECONOMY

The total number of active business licences in 2019 was 485. These business licences consist of businesses that are associated with a Creston address, as well as businesses located outside of Town, who conduct business within Town limits.

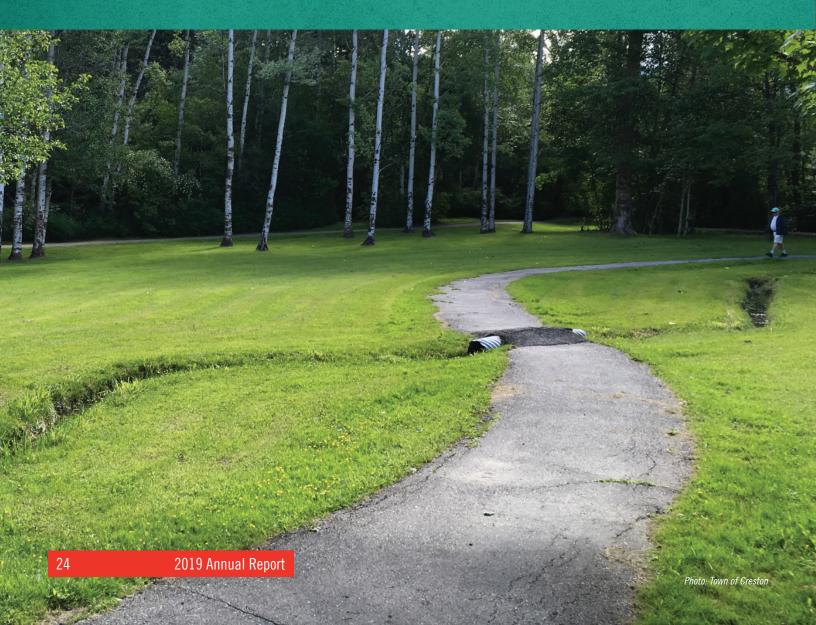
The Town of Creston is committed to identifying challenges and opportunities related to business growth.

The top industry categories in which Creston residents are employed are: health care and social assistance; retail trade; manufacturing; construction; accommodation and food services; educational services; and, agriculture, forestry, fishing and hunting.

2019 Tax Base

2019 Taxable Assessed Values for Town of Creston property classes, including both land and improvements, total \$698,722,424 and are broken down below:

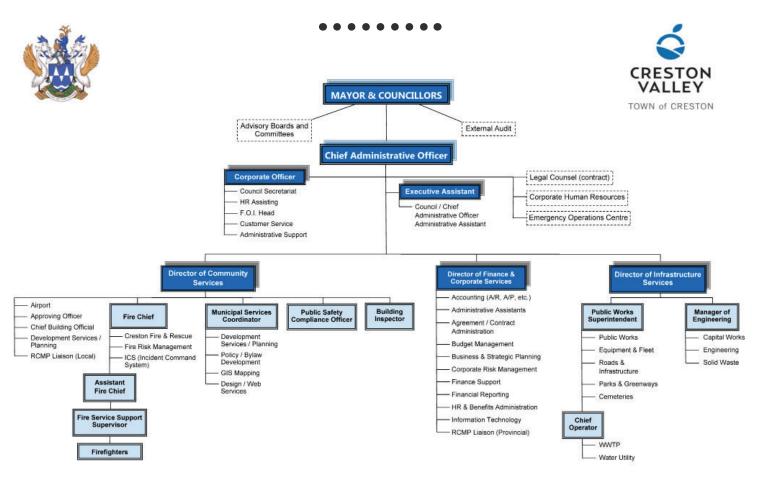
Property Class	Assessed Value
Residential (all types)	\$600,206,050
Utilities (gas, phone, electrical)	\$7,705,350
Light Industry	\$13,836,800
Business & Miscellaneous	\$76,458,000
Recreation Non-Profit	\$489,900
Farm	\$26,324
Total	\$698,722,424





IV. OPERATIONAL ACTIVITIES

A. ORGANIZATIONAL STRUCTURE & SENIOR STAFF (as of December 2019)



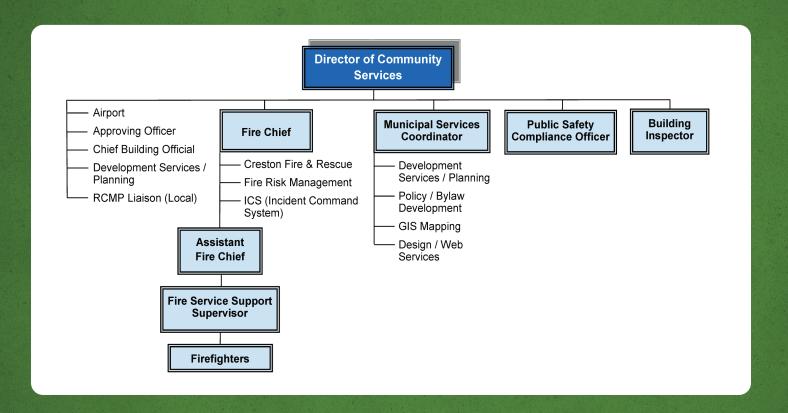
Chief Administrative Officer	Mike Moore
Director of Community Services	Ross Beddoes
Director of Finance & Corporate Services	Steffan Klassen
Director of Infrastructure Services.	Ferd Schmidt
Manager of Engineering	Colin Farynowski
Public Works Superintendent	Brad Ziefflie
Fire Chief	Jared Riel
Assistant Fire Chief	Laura Dodman
Fire Service Support Supervisor	Randall Fabbro
Corporate Officer	Bev Caldwell
Executive Assistant	Marsha Neufeld
Municipal Services Coordinator	Joel Comer

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B. COMMUNITY SERVICES

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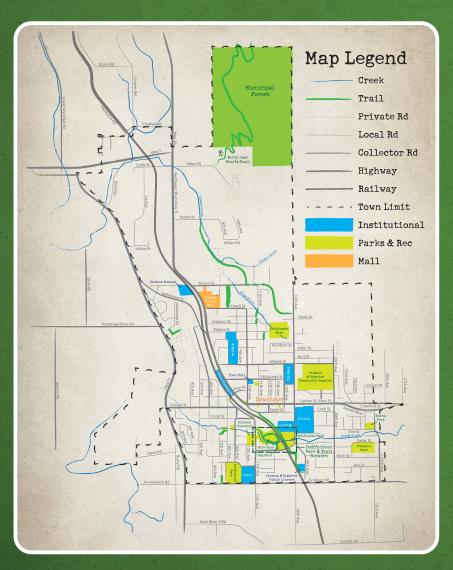
Community Services includes land use planning, development services, building inspection services, Creston Fire & Rescue, Public Safety & Compliance, subdivisions, airport, and GIS mapping services. Community Services provides strategic policy and planning advice, and develops effective working relationships with senior government agencies, advisory committees, industry and the community.





PLANNING & DEVELOPMENT

Planning & Development are functions of the Town's Community Services Department. The department is involved in implementation of Council's direction regarding land use matters within Town boundaries. This includes processing of development permits, rezoning applications, and development variance permits. Additional activities include GIS mapping support, coordination of public consultations involving land use, liaising with community groups for public improvements and events, and working to achieve the long-term objectives of Council, as outlined in the Official Community Plan.



2019 HIGHLIGHTS

- Completed 2019 Citizen Budget Community Engagement
- Completed purchase of 2 properties from School District No. 8
- Completed the Residential Energy Efficiency Program (REEP) study for Creston
- Implemented trail signage
- Partnered with the Creston Rotary Club to construct the new 8th Avenue North Trail between Cavell and Devon Streets
- Processed 2 Development Permit Applications
- Processed 4 Development Variance Permit Applications
- Processed 4 Non-Medical Retail Cannabis Applications
- Processed 2 Official Community Plan (OCP) Amendment Applications
- Processed 3 Zoning Amendment Applications



School District Buildings - Purchased 2019



Creston Education Centre - Purchased 2019



Devon / Cavell Trail - Built 2019

2019 HIGHLIGHTS - BYLAWS

Bylaw Notice Enforcement Bylaw No. 1760 amendments:

- Smoking Penalty
- Parking Lots
- Pests and Vermin

Clean Air Bylaw No. 1878

DCC Reserve Fund Expenditure Bylaw No. 1876 (Cedar St. Drainage)

Parking Lot Bylaw No. 1895

Property Maintenance Bylaw No. 1813 amendment:

Pests and Vermin

Fees & Charges Bylaw No. 1763 amendments:

- Cannabis Retail Application Fee
- Rental Parking

Official Community Plan (OCP) Bylaw No. 1854 amendments:

- 616 16th Avenue South
- Multiple properties to provide alignment with the OCP
- 519 16th Avenue South

Zoning Bylaw No. 1123 amendments:

- 440 Erickson Street
- Cannabis Production and Sales
- 908 Northwest Blvd.
- 1441 Northwest Blvd.
- 616 16th Avenue South
- Multiple properties to provide alignment with the OCP
- 519 16th Avenue South
- Housekeeping

Solid Waste Management Regulations Bylaw No. 1900



BUILDING INSPECTION

Working within the Town's Community Services Department, the Building Inspector oversees construction and demolition related activities within the Town of Creston, insuring compliance with applicable codes, standards, bylaws and regulations. 2019 was a busy year for development in Creston, particularly residential, with 25 new dwelling units added (the highest since 2011). The total construction value for 2019 was down from 2018, but still greater than all other years since 2011.

BUILDING PERMIT TRENDS

TOWN OF CRESTON							
	TEN YEAR BUILDING SUMMARY						
YEAR	NO. OF DWELLING UNITS	RESIDENTIAL VALUE	COMMERCIAL VALUE	TOTAL VALUE			
2019	25	\$3,729,000	\$2,210,000	\$5,939,000			
2018	20	\$4,576,237	\$2,925,000	\$7,501,237			
2017	9	\$1,929,300	\$2,093,000	\$4,022,300			
2016	14	\$3,120,500	\$1,120,000	\$4,240,500			
2015	10	\$2,840,700	\$1,676,760	\$4,517,460			
2014	23	\$4,670,700	\$1,176,000	\$5,846,700			
2013	14	\$2,483,200	\$857,000	\$3,340,200			
2012	5	\$1,084,000	\$818,000	\$1,902,000			
2011	79	\$2,330,850	\$8,851,000	\$11,181,850			
2010	57	\$8,986,197	\$2,980,800	\$11,966,997			
TOTAL	256	\$35,750,684	\$24,707,560	\$60,458,244			
10 YEAR AVERAGE	25.6	\$3,575,068	\$2,470,756	\$6,045,824			
5 YEAR AVERAGE	15.6	\$3,239,147	\$2,004,952	\$5,244,099			



FIRE & RESCUE / PROTECTIVE SERVICES

The Fire Chief position involves the development, direction and supervision of effective fire prevention and fire rescue operations. By statute, this position is also a Local Assistant to the Fire Commissioner and performs such duties as recruitment, training and development of volunteer Firefighters; supervision; and, short and long range planning of facilities, equipment, supplies and apparatus.

2019 HIGHLIGHTS

Service and Public Engagement

- Back to school week "Drive Slow" campaign
- "Bike Rodeo" with RDCK
- Fire department hosted annual Halloween Safety Stop at fire station where over six hundred (600) hot dogs were served along with hot chocolate and treats
- Firefighters decorated fire trucks with Christmas lights and played Christmas carols while driving through the community on the last Sunday evening before Christmas
- Firefighters provided fireworks display on Canada Day at the Community Complex
- Firefighters volunteer for RDCK Hazmat Roundup
- "Hot Summer Nights" public engagement events hosted by fire rescue service
- WEP participated in Girls and Boys Retreat with Valley Community Services

Fire Department Personnel

- Three (3) new recruits hired in 2019
- Six (6) paid on-call firefighters left fire service during 2019
- Total of 40 active personnel (career, paid on-call and WEP)

Firefighter Work Experience Personnel (WEP)

- Four (4) new WEP Firefighters started November 4, 2019
- WEP Firefighters work forty (40) hours per week, Monday through Friday
- WEP Firefighters provided volunteer hours as security and medical aid at the Creston Valley Thunder Cats hockey games
- Daily maintenance and inspections of apparatus and equipment achieved through WEP Firefighters
- Eighteen (18) of the past twenty-five (25) WEP have become career firefighters Started in 2019:

Dezember Treleaven	Richmond Hill Fire & Emergency Services
Andrea Lashin	Vancouver Fire Rescue Services
Kayne Kelly	Vancouver Fire Rescue Services



Fire Department Personnel - Training - Succession Planning

- Six (6) paid on-call firefighters are working on Firefighting training certification
- Fire Chief and Assistant Fire Chief attend BC Fire Chiefs' Association Conference in Penticton
- Fire Officers continued education to complete NFPA 1021 Fire Officer Certification
- Four (4) firefighters attain NFPA 1002 Standard for Fire Apparatus Driver / Operator
- Continued internal "NFPA 1001 Professional Qualifications for Firefighters" training
- Annual Technical Rescue Training Auto Extrication and Rope Rescue

Fire Apparatus and Equipment

- Continued service maintenance programs in accordance with NFPA and industry standards
- Maintenance of all small equipment used within the fire department

Fire Department – Regional Fire Training Center

 Received private donations of \$10,000 for development of live fire training facility

Public Education

- Provided fire extinguisher classes to businesses and community groups
- Provided fire station tours with education to various community groups, day cares and school groups
- Hosted a "Bike Rodeo" for youth with the Creston & District Community Complex



Fire Protection Automatic Aid Agreement

 Fire department responded to fourteen (14) responses to rural fire departments in the Creston Valley during 2019 with apparatus and personnel



FIRE RESCUE RESPONSE SUMMARY

Fire – False Alarms (Fire & CO)	43
Fire – Interface / Wildland	11
Fire – Open Burning Complaints	34
Fire - Structure	12
Fire – Vehicles	3
Hazardous Materials (CO)	15
First Responder (Medical)	210
BC Ambulance Lift Assist	12
Public Service	13
Rescue – Motor Vehicle Incidents	67
Rescue – Technical Rescue (Rope/Entrapment)	4
Automatic Aid w/ Canyon Lister and Wynndel fire departments	14
TOTAL BY RESPONSE TYPE	438

Total numbers of emergency responses by response type

Fire Losses	\$99,200
Value at Risk	\$4,389,000

Total fires losses / property value saved



PUBLIC SAFETY COMPLIANCE RESPONSE SUMMARY

Animal Control	31
Building	1
Business Licences	0
Fire Services (Open Burning)	4
Fireworks	0
Noise Control	1
Parking & Traffic Regulations	154
Property Clean Up	7
Sign Development & Regulations	0
Parks Regulations	0
Waste Management	0
Zoning	0
TOTAL BY RESPONSE TYPE	198

Total Number of Municipal Bylaw Incidents



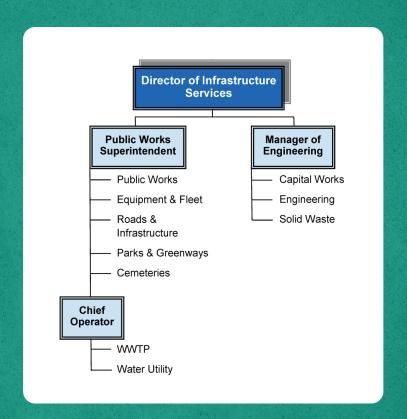




C. INFRASTRUCTURE SERVICES

•••••••

Infrastructure Services is the largest department in the Town of Creston organizational structure. Responsibilities include engineering, maintenance, construction and operations of Town-owned services and property. Work in the Infrastructure Services department focuses on roads, parks, solid waste management, water utility services, sanitary utility services, capital works construction, trails, sidewalks, building maintenance, cemeteries, and asset management.





C. Infrastructure Services IV. Operational Activities

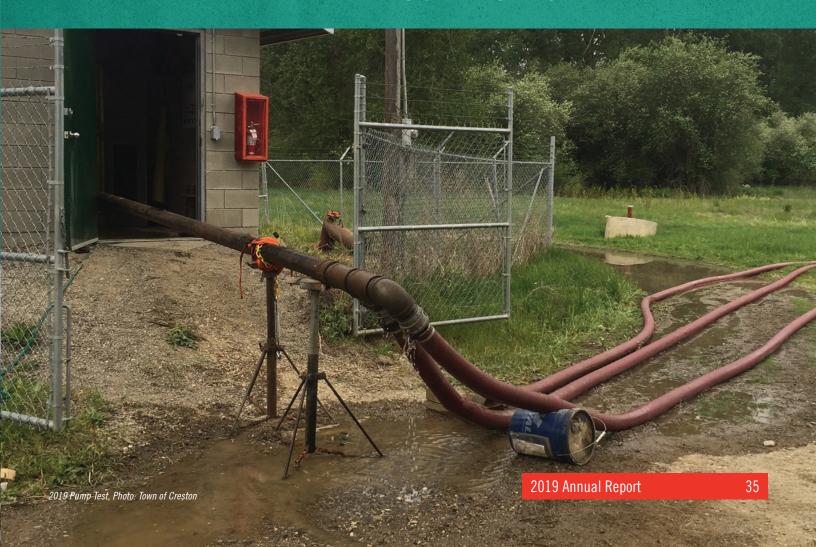


ENGINEERING

Engineering in the Town of Creston operates within the Infrastructure Services Department. The Manager of Engineering oversees engineering services, capital works construction, transportation improvements, technical support for maintenance and operations of facilities and equipment, and water and liquid waste utilities. Additionally, the Manager of Engineering liaises with internal staff and external agencies for asset management planning and capital project coordination.

2019 HIGHLIGHTS

- Asset Management Plan
- Chip Seal Program
- Aquifer Filtration Study
- Schikurski Booster Station Construction
- Bio-Solids Handling System Engineering





PUBLIC WORKS

Operating in 2019 within the Infrastructure Services Department, Public Works takes care of the on-the-ground work involved in constructing and maintaining roads, pedestrian routes, water and sanitary sewers, parks and greenways, snow clearing and cemeteries. These are the crews that keep Town infrastructure operating and maintained. 2019 saw Public Works undertake many projects that benefit the residents of Creston.

2019 HIGHLIGHTS

- Installed new storm drainage system on the 600 block of 16th Avenue North, with new manhole and two high flow catch basins
- Installed new storm pipe at 11th Avenue North and Devon Street
- Installed new storm pipe at 3rd Avenue South and Cedar Street
- Installed new catch basin on 100 block of Devon Street
- Installed water pressure reducing valve station and enclosure at Centennial Park
- Installed water main isolation valves on 1700 block of McLaren Street
- Installed water main isolation valve at 11th Avenue South and Ash Street



Schikurski Pumphouse and Public Washroom



Installation of new sidewalk on Cedar Street

- Replaced and realigned 170m of sanitary sewer main on Ash Street between 11th Avenue South and 14th Avenue South
- Replaced 135m of sanitary sewer main in lane between 12th Avenue North and 14th Avenue North
- Installed new sanitary sewer manholes on 2200 block of Cedar Street and at Maple Place
- Installed 200m of chain link fencing at Waste Water Treatment Plant along northern boundary
- Repaved 705m² RCMP parking lot
- Installed public picnic area at Town Hall
- Installed 177m of 2m wide sidewalk on Cedar Street from 11th Avenue South
- Installed 240m of 1.5m wide sidewalk on 20th Avenue South from Erickson Street to Birch Street
- Chip sealed a total area of 8,300m² including portions of 2nd Avenue South, 6th Avenue North, Elm Street, and Birch Street
- Renovated 1607 Canyon Street (former SD8 building) to create new Youth Centre
- Paved 372m of 1.5m wide trail along Valleyview Drive
- Expanded and upgraded Schikurski Park Pumphouse to allow pumping water from Well #2 to Crawford Hill reservoir, and the addition of a public washroom
- Purchased new 1/2 ton extended cab 4x4 pick up truck and 14ft flat deck trailer



Chip sealing on 6th Ave N



Storm installation at 11th Ave N / Devon



Picnic area at Town Hall



Freshly paved trail on Valleyview Drive



D. FINANCE & CORPORATE SERVICES

The Finance & Corporate Services Department is responsible for providing a full range of financial services including: budgeting, financial control and reporting, payroll, accounts payables / receivables, taxation, utility billing, cash management and banking. Additionally, the Department oversees the provision of corporate human resource management, information technology, strategic planning, telecommunications, records management, and freedom of information services.

2019 HIGHLIGHTS

Bylaws

- Bylaw Notice Enforcement Bylaw No. 1760 amendment re: Screening Officers, and Solid Waste Penalties
- Council Procedures Bylaw No. 1875
- Fees & Charges Bylaw No. 1763 amendments re: Cemetery Fees, and Solid Waste Fees
- Five Year Finance Plan (2019 2023) Bylaw No. 1882
- Inter-Community Business Licence Bylaw No. 1890
- Sewer Rates & Regulations Bylaw No. 1440 amendment re: 2020 Sewer Rates
- Tax Rates 2019 Bylaw No. 1883
- Water District Rates & Regulations Bylaw No. 1807 amendment re: 2020 Water Rates
- Water Rates & Regulations Bylaw No. 1439 amendment re: 2020 Water Rates

Other Projects

- Continued Community Initiatives Consultant in partnership with RDCK and Service 108
- Continued youth support through Youth Engagement Strategy and funding in collaboration with RDCK for a youth space and programming for the Creston Valley Youth Network
- Continued the Town's Leadership Bursary for Prince Charles Secondary School students
- Continued support for the Creston Valley Health Working Group recruitment of medical practitioners
- New Youth Centre renovation of former School District Administration Office into a youth space
- Creston Education Centre finalization of purchase and start of Town management of facility
- Implementation of solid waste funding from property taxes to utility billing
- Community Initiative Program Grant coordination with RDCK

Director of Finance & Corporate Services

- Accounting (A/R, A/P, etc.)
- Administrative Assistants
- Agreement / Contract
 Administration
- Budget Management
- Business & Strategic Planning
- Corporate Risk Management
- Finance Support
- Financial Reporting
- HR & Benefits Administration
- Information Technology
- RCMP Liaison (Provincial)



V. FINANCE

2019 PERMISSIVE TAX EXEMPTIONS

••••

Recipient	Civic Address	Folio No.	Tax Value of Municipal Portion (2019 value)	Total Value of T Exemption (2019 value)	ax
Seventh-Day Adventist Church	719 Cavell Street	00020.050	\$ 1,938.10		54
Seventh-Day Adventist Church	713 Cavell Street	00020.075	\$ 1,067.28		
Christ Church Anglican (Synod of Diocese of Kootenay)	422 - 7th Avenue North	00061.020	\$ 219.09		
Creston Trinty Housing Society	136 - 10th Avenue North	00129.000	\$ 2,886.31	\$ 10,050.	
Trinity United Church (Trustees Congregation Creston)	128 - 10th Avenue North	00131.040	7	\$ 9,790.	
St. Stephens Presbyterian Church	306 Northwest Boulevard	00159.010	\$ 1,260.29	\$ 3,307.	
St. Stephens Presbyterian Church	314 Northwest Boulevard	00160.000	-	\$ 722.	
Creston Valley Seniors Association	810 Canyon Street	00180.000	\$ 1,422.19		
Valley Community Services Society	915 Pine Street	00183.020	\$ 2,946.10	\$ 8,098.	39
Kootenai Community Centre Society	806 Cook Street	00190.120	\$ 629.52	\$ 1,615.	_
Creston Valley Gleaners Society	807 Canyon Street	00193.010	\$ 2,192.71	+ -,	
Creston Valley Gleaners Society	113 - 8th Avenue North	00213.030	\$ 1,929.26	\$ 5,303.	
Cresteramics Society for the Handicapped	921 Railway Boulevard	00290.100	\$ 1,501.16	\$ 4,126.	
Creston & District Chamber of Commerce	121 Northwest Boulevard	00412.100	\$ 2,942.08	\$ 8,087.	_
Royal Canadian Legion, Branch 29	137 - 11th Avenue North (Bldg &	00544.000	\$ 471.40	\$ 1,237.	23
	Land, excludes lounge/bar				
	portion of the building)				
Creston Judo Club	Suite B4, 1230 Canyon Street	00637.000	\$ 932.86	\$ 2,564.	
Redeemer Lutheran Church of Creston	305 - 15th Avenue North	00672.000	\$ 274.18		
Kootenai Community Centre Society	1508 Cook Street	00705.000	\$ 171.15	*	
Kootenai Community Centre Society	1508 Cook Street	00705.000	4 .,	\$ 3,426.	_
Creston New Life Christian Church	1821 Elm Street	00757.269	\$ 444.16		-
Creston New Life Christian Church	1821 Elm Street	00757.269	4	\$ 942.	_
Roman Catholic Bishop of Nelson (Holy Cross Parish)	1709 Pine Street - Land	00757.337	\$ 363.75		
Roman Catholic Bishop of Nelson (Holy Cross Parish)	128 - 16th Avenue North	00757.376	\$ 979.81	\$ 2,571.	
Roman Catholic Bishop of Nelson (Holy Cross Parish)	128 - 16th Avenue North	00757.376	\$ 2,785.09		
Creston Valley Community Housing Society	215 - 25th Avenue South	00758.138	\$ 1,378.86	\$ 4,801.	
Grace Christian Fellowship Society	2416 Cedar Street	00758.160	\$ 240.96	\$ 632.	
Creston Baptist Church of Creston	2423 Ash Street	00758.442	\$ 194.70	\$ 511.	
Creston Baptist Church of Creston	605 - 25th Avenue South	00758.825	\$ 735.49		
Creston & District Historical & Museum Society	219 Devon Street	05025.000	\$ 4,012.74		
Creston & District Historical & Museum Society	323 Devon Street	05030.000	\$ 109.23	\$ 300.	
Creston & District Historical & Museum Society	323 Devon Street	05030.000	\$ 233.39	\$ 612.	
Trustees Creston Jehovah Witnesses	1323 Northwest Boulevard	05109.000	\$ 621.53	\$ 1,631.	
The Church of God in Christ and (Mennonite)	1152 Highway 21	05205.200	+ + + + + + + + + + + + + + + + + + + +	\$ 8,619.	_
The Church of God in Christ and (Mennonite)	1152 Highway 21	05205.200	\$ 761.56	\$ 1,998.	
Kootenay Employment Services Society	119 - 11th Avenue North	00540.000	\$ 2,788.68		_
Kootenay Employment Services Society	123 - 11th Avenue North	00541.000	\$ 2,011.19		_
1411 Canyon St (Greenspace)	1411 Canyon Street	00722.000	\$ 689.90	+ -,	
Creston Valley Gymnastics Club	1714 Canyon Sreet	00757.556	\$ 1,277.07	\$ 6,385.	_
Kootenay Employment Services Society (Day Care)	419 - 4th Avenue South	00384.900	\$ 1,365.00	\$ 3,502.	
Valley Community Services Society	617 - 11th Avenue South	00417.010	\$ 336.41	\$ 882.	
Canadian Pacific Railway Co and Town of Creston	Highway 3	00768.500	\$ 181.77	\$ 237.	
TOTAL			\$ 53,048.45	\$ 149,003.	40



Town of Creston

FINANCIAL STATEMENT 2019

TOWN OF CRESTON

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DECEMBER 31, 2019

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MANAGEMENT REPORT

Management is responsible for the preparation of the accompanying consolidated financial statements. The financial statements have been prepared in accordance with the accounting principles disclosed in Note 1 to the consolidated financial statements and include amounts that are based on estimates and judgements. Management believes that the financial statements fairly present the Town of Creston's consolidated financial position and results of operations. The integrity of the information presented in the financial statements, including estimates and judgements relating to matters not concluded by fiscal year-end, is the responsibility of management. The financial statements have been approved by Council.

Management has established and maintained appropriate systems of internal control including policies and procedures, which are designed to provide reasonable assurance that The Town of Creston's assets are safeguarded and that reliable financial records are maintained to form a proper basis for the preparation of the financial statements.

The independent external auditors, Apex Accounting, Chartered Professional Accountants, have been appointed by Council to express an opinion as to whether the consolidated financial statements present fairly, in all material respects, the Town of Creston's financial position, results of operations, and changes in financial position in conformity with the accounting principles disclosed in Note 1 to the consolidated financial statements. The report of Apex Accounting, Chartered Professional Accounts, follows and outlines the scope of their examination and their opinion on the consolidated financial statements.

Steffan Klassen, CPA, CA

Director of Finance and Corporate Services

May 21, 2020



Mike Adams, CPA, CA * Erin Carr, CPA, CA *

*PARTNERSHIP INTEREST HELD THROUGH CORPORATION

INDEPENDENT AUDITORS' REPORT

To the Mayor and Council **Town of Creston**

Opinion

We have audited the accompanying financial statements of the Town of Creston, which comprise the consolidated statement of financial position as at December 31, 2019, and the consolidated statements of operations, changes in net financial assets and cash flows for the year then ended, and notes to the financial statements, including a summary of significant accounting policies.

In our opinion, the accompanying financial statements present fairly, in all material respects, the financial position of the Town as at December 31, 2019, and its financial performance and its cash flows for the year then ended in accordance with Canadian Public Sector Accounting Standards.

Basis For Opinion

We conducted our audit in accordance with Canadian generally accepted auditing standards. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are independent of the Town in accordance with the ethical requirements that are relevant to our audit of the financial statements in Canada, and we have fulfilled our other ethical responsibilities in accordance with these requirements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

Responsibilities of Management and Those Charged with Governance for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with Canadian Public Sector Accounting Standards, and for such internal control as management determines is necessary to enable the preparation of the financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is responsible for assessing the Town's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless management either intends to liquidate the Town or cease operations, or has no realistic alternative but to do so.

Those charged with governance are responsible for overseeing the Town's financial reporting process.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with Canadian generally accepted auditing standards will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.



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Phone: 250-428-2248 Fax: 250-428-4338
creston@apexaccountingcpa.com

INDEPENDENT AUDITORS' REPORT, continued

Auditors' Responsibilities for the Audit of the Financial Statements, continued

As part of an audit in accordance with Canadian generally accepted auditing standards, we exercise professional judgment and maintain professional skepticism throughout the audit. We also:

- Identify and assess the risks of material misstatement of the financial statements, whether due to
 fraud or error, design and perform audit procedures responsive to those risks, and obtain audit
 evidence that is sufficient and appropriate to provide a basis for our opinion. The risk of not
 detecting a material misstatement resulting from fraud is higher than one resulting from error, as
 fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of
 internal control.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion of the effectiveness of the Town's internal control.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by management.
- Conclude on the appropriateness of management's use of the going concern basis of accounting and based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the Town's ability to continue as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our auditors' report to the related disclosures in the financial statements, or, if such disclosures are inadequate, to modify our opinion. Our conclusions are based on the audit evidence obtained up to the date of the auditors' report. However, future events or conditions may cause the Town to cease to continue as a going concern.
- Evaluate the overall presentation, structure and content of the financial statements, including the
 disclosures, and whether the financial statements represent the underlying transactions and
 events in a manner that achieves fair presentation.

We communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that we identify during our audit.

Chartered Professional Accountants

Creston, BC May 12, 2020

Town of Creston CONSOLIDATED STATEMENT OF FINANCIAL POSITION As at December 31, 2019

		2019		2018
Financial Assets				
Cash and investments (Note 2)	S	8,291,629	\$	7,412,59
Accounts receivable (Note 3)	180	1,079,891	Ψ.	682,30
MFA deposits (Note 4)		281,243		279,39
Loans receivable (Note 5)		2,113,071		2,122,67
		11,765,834		10,496,97
Financial Liabilities				
Accounts payable and accrued liabilities (Note 6)		1,518,929		1,641,14
Deferred revenue (Notes 7 & 8)		956,450		672,37
Development cost charges (Note 9)		536,808		517,79
Reserve MFA		281,243		279,39
Long-term debt (Note 11)		4,356,990		4,745,47
		7,650,420		7,856,17
Net Financial Assets		4,115,414		2,640,793
Non-financial assets				
Tangible capital assets (Notes 1 & 12, Schedule 1)		40,519,269		39,766,19
Property Purchase Deposit (Note 19)		1.104m.mo.4mm		550,00
Supply inventory		356,994		363,03
Prepaid expenses		86,570		92,428
		40,962,833		40,771,658
Accumulated surplus	\$	45,078,247	\$	43,412,451
Represented by:				
Operating fund (Schedule 2)		7,551,617		7,045,549
Capital fund (Schedule 2)		1,086,996		1,086,996
Statutory reserve fund (Schedule 2)		277,352		259,172
Equity in tangible capital assets (Note 13)		36,162,282		35,020,734
	\$	45,078,247	S	43,412,451

The accompanying notes and schedules are an integral part of these financial statements.

Ron Toyota/ Mayor

Steffan Kassen, CPA, CA Director of Finance and Corporate Services

Town of Creston CONSOLIDATED STATEMENT OF OPERATIONS for the year ended December 31, 2019

	20	19 Budget		2019	 2018
Revenue					
Property Taxes (Note 14)	\$	5,402,961	\$	5,402,205	\$ 5,152,263
Grants in Lieu of Taxes		7,600		7,714	7,518
Sale of services (Note 15)		1,491,206		1,487,559	1,386,073
Government transfers (Note 17)		1,551,583		1,223,035	1,327,669
Investment income		125,000		378,064	441,259
Utility user fees and connection charges		2,768,054		2,766,193	2,720,136
Development cost charges (Note 9)		46,000		25,174	-,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
Developer Asset Contributions		-		292,995	1,000
Other		778,451		782,680	442,596
		12,170,855		12,365,619	 11,478,514
Expenses					
General government		2,033,870		1,914,343	1,829,987
Municipal contribution for RCMP services		1,172,507		1,039,601	1,100,869
Protective services		1,171,443		1,067,629	1,151,196
Transportation		1,218,299		1,152,819	1,133,073
Health and Welfare		355,676		374,266	381,510
Recreation and Community Services		534,153		509,592	445,776
Water Services		1,160,523		1,065,792	1,107,492
Sewer Services		254,182		142,460	190,312
Waste water treatment plant operation		891,846		850,187	814,506
Debt financing		276,039		280,661	367,518
Bank Charges		3,100		4,828	4,124
Amortization (Note 1, Schedule 1)		2,108,653		2,104,131	2,085,739
Loss from sale/write down of tangible capital assets				170,878	27,748
Capital Lease (Note 18)		22,636		22,636	22,636
		11,202,927		10,699,823	 10,662,486
Annual surplus		967,928		1,665,796	816,028
Accumulated surplus at beginning of year		43,412,451		43,412,451	42,596,423
Accumulated surplus at end of year	\$	44,380,379	S	45,078,247	\$ 43,412,451

Commitments and Contingencies are specified in Note 19

The accompanying notes and schedules are an integral part of these financial statements.

Town of Creston CONSOLIDATED STATEMENT OF CHANGES IN NET FINANCIAL ASSETS for the year ended December 31, 2019

	 2019 Budget	2019	2018
Annual surplus	\$ 967,928 \$	1,665,796 \$	816,028
Acquisition of tangible capital assets	(3,263,039)	(3,028,078)	(2,013,060)
Amortization of tangible capital assets	2,108,653	2,104,131	2,085,739
Loss from sale/write down of tangible capital assets	-	170,878	27,748
	(186,458)	912,727	916,455
Acquisition of supply inventory		(107,017)	(133,772)
Acquisition of prepaid expense		(106,871)	(106,460)
Deposit made on property purchase		550,000	(550,000)
Consumption of supply inventory		113,052	166,627
Use of prepaid expense		112,730	110,032
		561,894	(513,573)
Increase in net financial assets	(186,458)	1,474,621	402,882
Net financial assets at beginning of year	2,640,793	2,640,793	2,237,911
Net financial assets at end of year	\$ 2,454,335 \$	4,115,414 \$	2,640,793

The accompanying notes and schedules are an integral part of these financial statements.

Town of Creston CONSOLIDATED STATEMENT OF CASH FLOWS for the year ended December 31, 2019

(Indirect method)		2019		2018
Operating transactions:				
Annual surplus	S	1,665,796	S	816,028
Non-cash and non-financial items:	•	-,,	*	010,020
Amortization		2,104,131		2,085,739
Decrease (increase) in property purchase deposit		550,000		(550,000
Decrease in prepaid expenses		5,858		3,574
Decrease in supply inventory		6,038		32,853
Loss from sale/write down of tangible capital assets		170,878		27,748
Changes to financial assets/liabilities:		,		,
Decrease (increase) in accounts receivable		(397,585)		50,235
Decrease (increase) in MFA cash deposits		(1,846)		95,293
Decrease in loan receivable		9,606		9,324
Increase (decrease) in accounts payable		(122,213)		232,251
Increase (decrease) in deferred revenue		284,075		(429,027
Increase in development cost charges		19,013		8,512
Increase (decrease) in other restricted revenue		1,846		(95,293
Cash provided by operating transactions		4,295,597		2,287,237
Capital transactions:				
Acquisition of tangible capital assets		(3,028,078)		(2,013,060
Financing transactions:				
Debt repayment		(278,807)		(331,233
Actuarial Adjustments		(109,675)		(178,463
Cash applied to financing transactions		(388,482)		(509,696
Increase (decrease) in cash and investments		879,037		(235,519
Cash and investments at beginning of year		7,412,592		7,648,111
Cash and investments at end of year	S	8,291,629	\$	7,412,592
Represented by				
Bank deposits and petty cash		515,534		164,915
Investments		7,776,095		7,247,677
	\$		S	7,412,592

General

The Town of Creston (the "Town") was incorporated in 1924, under the Local Government Act of British Columbia. The Town's principal activities include the provision of local government services to residents of the incorporated area. These include administrative, protective, transportation, health and welfare, water, sewer and parks.

1. Significant Accounting Policies

a. Basis of Presentation

The Consolidated Financial Statements of the Town of Creston (the Town), which are the representation of management, are prepared in accordance with Canadian Public Sector Accounting Standards as prescribed by the Public Sector Accounting Board (PSAB). The Consolidated Financial Statements reflect the combined results and activities of the reporting entity which is comprised of the Operating, Capital and Reserve funds controlled or owned by the Town. Inter-fund transactions have been eliminated on consolidation.

- Operating Funds: These funds include the General, Water and Sewer operations of the Town. They are used to record the operating costs of the services provided by the Town.
- ii. <u>Capital Funds</u>: These funds include the General, Water and Sewer Capital Funds. They are used to record the acquisition and disposal of property and equipment and their related financing.
- iii. Reserve Funds: Under the Community Charter, Town Council may, by bylaw, establish statutory reserve funds for specified purposes. Money in a reserve fund, and interest earned thereon, must be expended by bylaw only for the purpose for which the fund was established. If the amount in a reserve fund is greater than required, Town Council may, by bylaw, transfer all or part of the balance to another reserve fund. Reserves created as non-statutory segregations of surplus do not have the same formal restrictions as those created by bylaw.
- iv. <u>Trust Funds</u>: These funds account for assets which must be administered as directed by agreement or statute for certain beneficiaries. In accordance with PSAB recommendations on financial statement presentation for local governments, trust funds are not included in the Town's consolidated financial statements. Trust funds administered by the Town are presented in Note 10.

b. Revenue Recognition

Sources of revenue are recorded on the accrual basis and include revenue in the period in which the transactions or events occurred that give rise to the revenues, and expenses in the period the goods and services are acquired and a liability is incurred or transfers are due. Taxation revenues are recognized at the time of issuing the property tax notices for the fiscal year. Sale of services and user fee revenues are recognized when the service or product is rendered by the Town. Grant revenues are recognized when all eligibility criteria has been met. Revenue unearned in the current period is recorded as deferred revenue.

c. Investments

Investments are carried at market value.

d. Use of Estimates

The preparation of financial instruments in accordance with PSAB, requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenditures during the reporting period. Significant areas requiring estimates include the useful lives of tangible capital assets for amortization, and the provision for contingencies. Actual results could differ from management's best estimates as additional information becomes available in the future.

Town of Creston

Notes to the Consolidated Financial Statements For the year ended December 31, 2019

1. Significant Accounting Policies (continued):

e. Cash and Investments

Cash and Equivalents include cash on hand, bank balances, and Municipal Finance Authority (MFA) pooled investment funds and guaranteed investment certificates.

f. Tangible Capital Assets

Tangible capital assets, comprised of capital assets and capital work-in-progress, are recorded at cost less accumulated amortization and are classified according to their functional use. Amortization is recorded on a straight-line basis over the estimated useful life of the asset commencing the year after the asset is put in to service. Donated tangible capital assets are reported at fair value at the time of donation. Estimated useful lives as follows:

Asset Type	Useful Life
Parks Infrastructure	15-50
Building Structure	20-50
Building Improvements	10-40
IT Equipment/Furniture	3-10
Equipment/Vehicles	7-25
Capital Lease Assets	35
Infrastructure (dependent upon component and material	
Transportation	10-100
Water Infrastructure	10-100
Sewer Infrastructure	10-100
Drainage Infrastructure	10-100

g. Budget Figures

The budget figures are from the Annual Five-Year Financial Plan Bylaw adopted before May 15 of each year.

h. Inventories

The inventories are stated at cost. Cost is generally determined on a first-in first-out basis. Obsolete items are written off.

i. Post Employment Benefits

Vacation and sick pay are charged in the year incurred. Sick time is non-accumulative and vacation has limited accumulation based on language in the collective agreement for CUPE employees or by administrative policy for staff. Employment contracts of certain non-union employees obligate the Town to the payment of severance and benefit amounts on termination under certain conditions.

j. Reserve for Future Expenditures

The reserve for future expenditures represents amounts set aside for future operating expenditures.

k. Statutory Reserve Funds

The use of these funds is restricted by the Community Charter and associated Municipal Bylaws. Statutory reserve funds are funded 100% by cash and temporary investments.

I. Financial Instruments

The Town carries several financial instruments. Unless otherwise noted, it is management's opinion that the Town is not exposed to significant currency or credit risks arising from these financial instruments. The fair values of these financial instruments approximate their carrying values, unless otherwise noted.

Town of Creston

Notes to the Consolidated Financial Statements For the year ended December 31, 2019

1. Significant Accounting Policies (continued):

m. Government Transfers

Government transfers are recognized as revenue in the period that the transfer is authorized, eligibility criteria, if any, have been met, and a reasonable estimate of the amount to be received can be made.

n. Contributed Tangible Capital Assets

Contributed tangible capital assets have been recognized at fair market value at the date of contribution. Developer asset contributions consist of infrastructure built by the developer as required to service newly developed lands. Upon acceptance by the Town, all risks and rewards of ownership for those assets are passed on to the Town.

0. Segment Disclosure

A segment is defined as a distinguishable activity or group of activities of government for which it is appropriate to separately report financial information. The Town has provided definitions of segments used for the presentation of financial information in segmented format (note 20). Schedule 3 provides a table of the segmented revenue and expenses for the Town.

p. Contaminated Sites

Under PS3260 governments are required to accrue a liability for the costs to remediate a contaminated site. Liabilities are recognized when an environmental standard exists, contamination exceeds the standard, the government has responsibility for remediation, future economic benefits will be given up and a reasonable estimate can be made.

Management has assessed its potential liabilities under the standard including sites that are no longer in productive use and sites which the Town accepts responsibility. There were no such sites that had contamination in excess of an environmental standard which required remediation at this time, therefore no liability at December 31, 2019.

q. Deferred Revenue

Deferred revenue represents funds received for specific purposes which are externally restricted by legislation, regulation, or agreement and are not available for general municipal purposes as well as licences, permits, other fees and grants which have been collected, but for which the related services have not been performed and or projects have not been constructed. These amounts will be recognized as revenues in the fiscal year in which it is used for the specific purpose, the services are performed and or the projects are constructed.

2. Cash and Investments

	2019	2010
Restricted cash and investments		
Statutory Reserves (Schedule 2)	\$ 277,352	\$ 259,172
Restricted Revenues (Notes 8 and 9)	1,265,808	793,208
	1,543,160	1,052,380
Unrestricted cash and investments	 6,748,469	6,360,212
Total cash and investments	\$ 8,291,629	\$ 7,412,592

2010

2010

3. Accounts Receivable		
	2019	2018
Property Taxes	\$ 380,078	\$ 320,895
Other Governments	535,961	180,949
Trade and other	 163,852	180,462
Total accounts receivable	\$ 1,079,891	\$ 682,306

4. Deposit and Reserve - Municipal Finance Authority

The Municipal Finance Authority of British Columbia (the Authority) provides capital financing for regional districts and their member municipalities. The Authority is required to establish a Debt Reserve Fund. The Authority must then use this fund if at any time there are insufficient funds to meet payments on its obligations. If this occurs the regional districts may be called upon to restore the fund.

Each regional district, through its member municipalities who share in the proceeds of a debt issue, is required to pay into the Debt Reserve Fund certain amounts set out in the financing agreements. The interest earned on the Debt Reserve Fund, less administrative expenses, becomes an obligation of the Authority to the regional districts.

Upon the maturity of a debt issue, the unused portion of the Debt Reserve Fund established for that issue will be discharged to the Municipality. The proceeds from these discharges will be credited to income in the year they are received. As at December 31, the total of the Debt reserve fund was comprised of:

	2019		2018
Cash deposits	\$ 81,1	20 \$	116,056
Demand notes	200,1	23	163,341
	\$ 281,2	43 \$	279,397

5. Loans Receivable

Since 2008, the Creston Valley Regional Airport Society (CVRAS) has operated the Town owned airport on behalf of the Town. In 2010, Town of Creston loaned \$25,001 to the CVRAS in order to help with working capital requirements for the on-going fuel sales which the CVRAS assumed. The loan is without interest, secured either by fuel receipts or fuel inventory, and is repayable upon the end of the operating agreement and any renewals.

In 2017, The Town of Creston loaned the CVRAS \$107,000 towards the purchase of a caretaker's residence located at the airport. The loan is being repaid over 10 years with annual installments paid every November and bears an interest rate of 3%. The residence would become the property of the Town in the event that the CVRAS would discontinue operating. The balance at December 31, 2019 was \$88,070.

In 2007, general fund monies were used to payout the short term capital fund debt of \$2,000,000 obtained in relation to the 2005 Prepaid Capital Lease entered into with FortisBC Inc. (see Note 18) These funds are repayable to the general fund upon receipt of termination payment from FortisBC at the end of the 17 year term lease. Elimination of the interfund transaction has not occurred as this transaction is not in the normal course of operations and has a set contractual repayment date. The corresponding liability has been reported as long term debt in the capital fund.

6. Accounts payable and accrued liabilities

	2019		2018
Other governments	\$ 701	821 \$	656,201
Accrued wages and benefits	551	435	589,283
Trade and other	265	673	395,658
	\$ 1,518	929 \$	1,641,142

7. Deferred Revenue		
	2019	2018
Prepaid taxes	\$ 82,365	\$ 71,358
Deposits	95,091	244,097
Federal gas tax (Note 8)	729,000	275,413
Other	 49,994	81,507
	\$ 956,450	\$ 672,375

8. Federal Gas Tax

Gas Tax funding is provided by the Government of Canada and use of the funding is restricted by the terms of a funding agreement between the local government and the Union of British Columbia Municipalities. Gas Tax funding may be used towards certain public transit, community energy, water, wastewater, solid waste and Town building projects, as specified in the funding agreements. This amount is reported in the Deferred Revenue line on the Statement of Financial Position.

Federal Gas Tax Agreement Funds	20	19	2018
Opening balance of unspent funds	\$	275,413 \$	468,855
Add: Amount received during the year		569,940	289,575
Interest earned		7,785	5,449
Less: Amount spent on eligible project costs		(124,138)	(488,466)
Closing balance of unspent funds	\$	729,000 \$	275,413

9. Development Cost Charges

Development Cost Charges are restricted revenue liabilities representing funds received from developers and deposited into a separate reserve fund for capital expenses. In accordance with PSAB, the Town records these funds as restricted revenue which is then recognized as revenue when the related costs are incurred.

		Opening Balance	I	Receipts	Interest	Transfers Out	Closing Balance
Infrastructure DCC Parkland Reserve		\$ 378,132 139,663	\$	30,728	\$ 9,829 3,630	\$ (25,174)	\$ 393,515 143,293
		\$ 517,795	\$	30,728	\$ 13,459	\$ (25,174)	\$ 536,808
Reserve by Bylaw	 Roads	Water	S	anitary	Storm	Parks	Total
Duganville (BL 839)	\$ -	\$ 16,508	\$	3,739	\$ 23,436	\$ -	\$ 43,683
Parks Reserve (BL 1264)	\$ -	\$ -	\$	-	\$ -	\$ 143,293	\$ 143,293
Alice Siding (BL 1463)	\$ 502	\$ 168,241	\$	52,384	\$ 72	\$ -	\$ 221,199
Alice Siding (BL 1712)	\$ 78,717	\$ 11,787	\$	27,154	\$ -	\$ 10,975	\$ 128,633

10. Trust Funds

The Town operates the cemetery and maintains a cemetery perpetual care fund in accordance with the Cremation, Interment and Funeral Services Act. The trust fund assets and liabilities are not included in the consolidated financial statements. At December 31, 2019, the balance of funds held in trust was \$192,402 (2018 - \$183,096).

11. Long-Term Debt

		Remaining			
Purpose	By-law	Term	Rate	2019	2018
GENERAL FUND Debenture Debt					
Fire Engine Replacement	1734	2	3.73% (a)	32,008	62,785
Prepaid Capital Lease	441-05	5	4.93% (a)	1,002,530	1,229,536
Prepaid Capital Lease - Inter-fund be	orrowing (Note	5)		2,000,000	2,000,000
				3,034,538	3,292,321
SEWER FUND Debenture Debt					
Water Pollution BVF Cover	LA 1734	8	3.65% (a)	323,352	363,271
WWTP Upgrade	1707	10	3.15% (a)	999,100	1,089,878
				1,322,452	1,453,149
				\$ 4,356,990 \$	4,745,470

(a) Interest repaid on a straight line basis

The following principal amounts are payable over the next five years:

Future minimum principal payments and actuarial additions of existing debt are due as follows:

	General	Sewer	
	Fund	Fund	Total
2020	164,276	115,989	280,265
2021	141,787	117,499	259,286
2022	141,787	119,064	260,851
2023	141,787	120,687	262,474
2024	-	122,368	122,368
2025 and subsequent	-	399,254	399,254
	589,637	994,861	1,584,498
Actuarial addition *	2,444,901	327,591	2,772,492
	\$ 3,034,538 \$	1,322,452 \$	4,356,990

^{*} Actuarial Adjustments represent interest earned on sinking funds held by the Municipal Finance Authority. Such interest is used to reduce the principal amount of outstanding debt.

Town of Creston Notes to the Consolidated Financial Statements For the year ended December 31, 2019

. Tangible Capital Assets			
	2019 Net Book Value	2018 Net Book Value	
Land	\$ 2,834,750	\$	2,762,002
Building	2,296,148		1,741,417
Machinery and Equipment	1,643,372		1,896,362
Engineering structures			. ,
Water	8,273,657		7,058,377
Sewer	10,936,340		11,246,692
Drainage	2,078,046		1,981,286
Roads	7,026,149		7,139,486
Other	1,638,112		1,732,120
Other Tangible Capital Assets	3,137,756		3,290,818
WIP	654,939		917,638
Total	 40.519.269	\$	39.766.198

For additional information, see the Consolidated Schedule of Tangible Capital Assets (Schedule 1)

13. Equity in Tangible Capital Assets

Equity in tangible capital assets (TCA) represents the net book value (NBV) of total capital assets less long term obligations assumed to acquire those assets. The change in consolidated equity in tangible capital assets is as follows:

	2019	2018
Proof:		
Equity in Physical Assets, opening	\$ 35,020,734 \$	34,611,463
Add:		,,
Capital Acquisitions	3,028,078	2,013,060
Debt principal repayment	278,807	331,233
Actuarial Adjustments	109,672	178,465
Less:		
Proceeds of Disposition		
Loss on Disposals	(170,878)	(27,748)
Amortization	(2,104,131)	(2,085,739)
	\$ 36,162,282 \$	35,020,734

14. Net Taxation			
		2019	2018
General Municipal purposes	\$	4,585,117	\$ 4,335,469
Collections for other governments			, , ,
Provincial Education		1,671,387	1,715,181
Regional Hospital District - East Kootenay		125,848	123,933
Municipal Finance Authority		173	166
BC Assessment Authority		36,852	37,598
Regional District of Central Kootenay		2,518,984	2,472,514
		8,938,361	8,684,861
Transfers to other governments			
Provincial Education		1,671,387	1,715,181
Regional Hospital District - East Kootenay		125,848	123,933
Municipal Finance Authority		173	123,933
BC Assessment Authority		36,852	37,598
Regional District of Central Kootenay		2,518,983	2,472,513
		4,353,243	 4,349,382
	***************************************	1,555,245	 4,549,562
Net Municipal Taxes		4,585,118	4,335,479
Water and Sewer Funds - Frontage Taxes		817,087	816,784
	\$	5,402,205	\$ 5,152,263
15. Sale of Services, User Rates, Rentals			
		2019	2018
Sale of cemetery plots and burial charges	\$	58,831	\$ 56,287
Regional District - cemetery		83,871	83,871
- fire protection and rescue		372,791	358,542
Provincial - fire suppression and rescue		36,939	47,585
Fines		47,425	50,532
Licences and permits		121,513	130,795
Rents		702,793	594,158
Concessions and franchises		63,396	64,303
Total	\$	1,487,559	\$ 1,386,073
16. Expenditure by Object			
· ·		2019	2018
Goods and Services	\$	4,296,248	\$ 4,400,132
Interest and Finance Charges		280,661	367,518
Salaries, wages and benefits		3,743,885	3,680,495
Amortization		2,104,131	2,085,739
Other		274,898	128,602
	\$	10,699,823	\$ 10,662,486

17. Government Transfers

		2019	2018
Federal:	Conditional transfers	\$ 435,618	\$ 645,095
	Unconditional transfers	-	· -
Provincial:	Conditional transfers	221,858	149,510
	Unconditional transfers	565,559	533,064
Total		\$ 1,223,035	\$ 1,327,669

18. Lease-in; Lease-out (LILO)

In 2005 the Town entered into a 35 year capital lease with FortisBC Inc. (formerly Terasen Gas Inc.) for the natural gas distribution system within the municipal boundary. The value of the Town's rights in the lease has been set at \$5,500,000 of which 95% or \$5,225,000 has been prepaid to FortisBC. \$3,360,000 of the funds required for this prepayment together with transaction costs (approximately\$135,000) have been borrowed from the Municipal Finance Authority (MFA). Surplus Town funds that were on deposit with MFA have been used to fund the remaining \$2,000,000. Subsequent to establishing this capital lease the Town has leased back the operation of the system to FortisBC under a 17 year operating lease through which the risks inherent in such an operation have been transferred back to FortisBC. The terms of the operating lease require FortisBC to make annual payments which will be used by the Town to pay down the MFA debt and fund new capital projects. In year 17, FortisBC has the option of terminating the capital lease and refunding the remaining portion of the prepaid amount. The Town would use this refund to pay down the remaining debt. In the event this option were not exercised, a new operating lease would be negotiated for an additional 18 years.

19. Commitments and Contingencies

a. The municipality and its employees contribute to the Municipal Pension Plan (Plan), a jointly trusteed pension plan. The Board of Trustees, representing plan members and employers, is responsible for overseeing the management of the Plan, including investment of the assets and administration of benefits. The Plan is a multi-employer contributory pension plan. Basic pension benefits provided are based on a formula. As at December 31, 2019, the plan has about 205,000 active members and approximately 101,000 retired members. Active members include approximately 40,000 contributors from local governments.

Every three years, an actuarial valuation is performed to assess the financial position of the plan and adequacy of plan funding. The actuary determines an appropriate combined employer and member contribution rate to fund the plan. The actuary's calculated contribution rate is based on the entry-age normal cost method, which produces the long-term rate of member and employer contributions sufficient to provide benefits for average future entrants to the plan. This rate may be adjusted for the amortization of any unfunded liabilities.

The most recent actuarial valuation for the Municipal Pension Plan as at December 31, 2018, indicated a \$2,866 million funding surplus for basic pension benefits on a going concern basis.

In 2019, the Town paid \$255,391 (2018 - \$247,466) in employer contributions to the plan.

The next valuation will be at December 31, 2021 with results available in 2022.

Employers participating in the Plan record their pension expense as the amount of employer contributions made during the fiscal year (defined contribution pension plan accounting). This is because the Plan records accrued liabilities and accrued assets for the Plan in aggregate, resulting in no consistent and reliable basis for allocating the obligation, assets and cost to individual employers participating in the plan.

Town of Creston Notes to the Consolidated Financial Statements For the year ended December 31, 2019

19. Commitments and Contingencies (Continued)

- b. The Town is responsible, as a member of the Regional District Central Kootenay, for its portion of any operating deficits or long-term debt related to functions in which it participates.
- c. The Town is a subscribed member of the Municipal Insurance Association of British Columbia (The "Exchange") as provided by section 3.02 of the Insurance Act of the Province of British Columbia. The main purpose of the Exchange is to pool the risks of liability so as to lessen the impact upon any subscriber. Under the Reciprocal Insurance Exchange Agreement, the Town is assessed a premium and specific deductible for its claims based on population. The obligation of the Town with respect to the Exchange and/or contracts and obligations entered into by the Exchange on behalf of its subscribers in connection with the Exchange are in every case several, not joint and several. the Town irrevocably and unconditionally undertakes and agrees to indemnify and save harmless the other subscribers against liability losses and costs which the other subscriber may suffer.
- d. In the normal course of a year the Town is faced with lawsuits and claims for damages of a diverse nature. The outcome of these claims cannot be reasonably determined at this time.

20. Segmented Disclosure

The Town of Creston has identified the General Government, Municipal Share of RCMP Costs, Protective Services, Transportation Services, Sanitation and Waste Removal, Cemetery Services, Community Planning, Recreation, Water Utility and Sewer Collection and Treatment as distinguishable activities of the municipality for which it is appropriate to separately report financial information.

The nature of the activities of these identified segments are as follows:

The General Government function provides for the on-going daily operations for the municipality

The Municipal Share of RCMP Costs - function are the activities associated with the cost of having the RCMP detachment in Creston including the officers, administrative and victim services staff, jailing costs as well as building costs.

The Protective Services function includes fire department, building inspection, animal control and bylaw compliance and enforcement services.

The Health and Welfare function is divided into two distinct services, Sanitation and Waste Removal and Cemetery Services.

Recreation and Community Services are divided into two distinct services, the Community Planning function administer all land development applications as zoning and Official Community Plan management, and the Recreation Services function takes care of the parks and trails in Creston.

The Water Utility function is a self funded service which is responsible for the procurement and delivery of drinking water throughout the municipality.

The Sewer Utility function is a self fund services which is responsible for the collection and treatment of wastewater for residences, commercial and industry.

The financial activities of these segments are reported in the following Schedule of Consolidated Operations by Segment (Schedule 3).

Town of Creston Notes to the Consolidated Financial Statements For the year ended December 31, 2019

		· · · · · · · · · · · · · · · · · · ·	
21. Accumulated Surplus			
		2019	2018
Unappropriated Surplus/(Deficit)		•	
General Fund	\$	1,094,501 \$	1,228,833
Water Fund		1,692,777	2,023,311
Sewer Fund		1,751,768	1,550,652
Capital Surplus		1,086,996	1,086,996
		5,626,042	5,889,792
Less: Amount to be funded in future years (Internal debt)		(2,000,000)	(2,000,000)
Less: Non-financial component (prepaids & inventory)		(443,564)	(455,460)
Amount available to finance operations		3,182,478	3,434,332
Non-Statutory Reserves			
Operating Reserves		242,949	190,152
LILO		471,563	437,997
Operating Capital Replacement Reserves		2,298,058	1,614,604
		3,012,570	2,242,753
Statutory Reserves			
Property purchase reserve		134,910	131,492
Parking reserve		33,204	32,363
Water district reserve		109,238	95,317
	***************************************	277,352	259,172
Subtotal		6,472,400	5,936,257
Equity in Tangible Capital Assets		36,162,282	35,020,734
Add back unappropriated surplus amounts not available to finance			
operations		2,443,565	2,455,460
	\$	45,078,247 \$	43,412,451

The Unappropriated Surplus is the amount of Accumulated Surplus remaining after deducting the other appropriated surplus balances (see below). It is available to temporarily finance operations until planned revenues (i.e. property taxes, grants etc.) are received, or for other operating or capital purposes as determined by Council, to the extent that it is available as cash. In 2005 year, the Town used \$2.0M to finance the acquisition of LILO Assets (Notes 5 & 18), this amount will be repaid by future payments from FortisBC LILO revenues; full repayment is estimated to occur by 2025.

The Non-Statutory and Statutory Reserves are Accumulated Surplus that have been set-aside by decision of Council for a specified purpose. The Statutory Reserves have been established by bylaw in accordance with the *Community Charter* and their use is restricted by the related bylaw and legislation. In the normal course of operations, these funds will be used to finance the future services or capital works for which they have been appropriated.

Equity in Tangible Capital Assets is equal to the book value of the tangible capital assets less related long-term debt. In the normal course of operations the tangible capital assets will not be available to finance operations, but will be consumed/used to provide services, and the debt will be repaid by future period revenues.

V. Finance

Town of Creston Notes to the Consolidated Financial Statements For the year ended December 31, 2019

22. Subsequent Event

COVID-19

Subsequent to the year ended December 31, 2019, the world-wide pandemic of a novel coronavirus named COVID-19 began. The way of life has been significantly impacted for all residents of Creston. In turn, the Town has had to significantly alter the way it operates in order to be able to continue to provide the many essential services in the community. The Town has reviewed the financial impacts and determined that although there will be revenue losses and some unanticipated new expenses, those can be offset by reductions in expenditures sufficient to stay on budget. The Town of Creston is endeavouring to keep operations functioning in a safe sustainable manner throughout this challenging time for all.

Fire Hall Project

The project to build a new fire hall is continuing in 2020. Subsequent to the year ended December 31, 2019, the Town acquired the building site. Tendering for the construction of the building is scheduled for June 2020. It is anticipated that construction will start in the summer and continue on into 2021. As authorized by the electorate through referendum, the Town will borrow up to \$4.5 million dollars to complete the project and may do so in tranches with timing and amounts related to the project's progress.

Schedule 1

Town of Creston Consolidated Schedule of Tangible Capital Assets Year Ended December 31, 2019

			Equipment/	Engineering					Other			
•			Furniture/	Structures					Tangible		2019	2018
•	Land	Buildings	Vehicles	Water	Sewer	Drainage	Streets	Other	Capital Assets	WIP	Total	Total
Historical Cost:												
	0	0 0	1									
Opening Balance	\$ 2,762,002 \$ 3,252,631	\$ 3,252,631 \$	5,112,511	\$ 11,170,919	5,112,511 \$ 11,170,919 \$ 21,553,235 \$	\$ 4,547,380 \$	4,547,380 \$ 18,012,872 \$	4,390,069	\$ 5,357,153	5,357,153 \$ 917,638 \$	77,076,411 \$	75.322.395
Additions	72,748	640,263	75,970	1,571,628	239,662	156,636	495,108	38,764	,	(262,699)	3.028.078	2.013.060
Disposals	1	,	(32,248)	(286,425)	(24,407)	,	ı		,	. 1	(343,080)	(251 052)
Write Downs and Adjustments	1	1	1			,	ı	1	1	ı	(2004)	(7.992)
Closing Balance, Dec. 31	2,834,750	3,892,894	5,156,233	12,456,122	21,768,490	4,704,016	18,507,980	4,428,833	5,357,153	654,939	79,761,409	77,076,411
Accumulated Amortization:												
Opening Balance	1	1,511,214	3,216,149	4,112,542	10,306,543	2,566,094	10,873,386	2,657,949	2,066,335		37.310.212	35.455.769
Amortization Expense	1	85,532	318,872	202,656	542,916	59,876	608,445	132,772	153,062		2,104,131	2.085.739
Effects of Disposals and		•	(22,160)	(132,733)	(17,309)	,	. 1	. 1			(172,202)	(229,663)
write down adjustments		•		1	1	•	,	,				(1.633)
Closing Balance, Dec. 31	1	1,596,746	3,512,861	4,182,465	10,832,150	2,625,970	11,481,831	2,790,721	2,219,397		39,242,141	37,310,212
Net book value for year												
ended December 31, 2019	\$ 2,834,750 \$ 2,296,148		1,643,372	\$ 8,273,657	\$ 10,936,340	\$ 1,643,372 \$ 8,273,657 \$ 10,936,340 \$ 2,078,046 \$ 7,026,149 \$ 1,638,112 \$ 3,137,756 \$ 654,939 \$	7,026,149 \$	1,638,112	\$ 3,137,756	\$ 654.939 \$	40.519.268	39 766 199

Town of Creston Consolidated Schedule Surplus and Reserves Year Ended December 31, 2019

SCHEDULE 2

	Balances, Beginning of Year	Contributions From Operations	Withdrawals for Capital Purposes	Withdrawals for Operating Purposes	Interest Earnings	Balances, End of Year
OPERATING FUND SURPLUS						
SURPLUS						
General Fund Surplus	\$ 1,228,833	\$ -	\$ (134,332)	\$ -	\$ -	\$ 1,094,501
Water Fund Surplus	2,023,311	-	(330,534)	-	-	1,692,777
Sewer Fund Surplus	1,550,652	201,116	•	-	-	1,751,768
	\$ 4,802,796	\$ 201,116	\$ (464,866)	\$ -	\$ -	\$ 4,539,046
NON STATUTORY RESERVES						
LILO Reserve	437,997	39,072	(5,506)	-	-	471,563
Health Promotion & EDC Reserve	53,250	28,383	-	(14,025)	-	67,608
Green Initiatives Reserve	93,311	30,516	-	(2,050)	-	121,777
Engineering Reserve	49,828	6,815	-	-	-	56,643
Cemetery Operating Reserve	(6,237)	3,158	-	-	-	(3,079)
	628,149	107,944	(5,506)	(16,075)	-	714,512
CAPITAL REPLACEMENT RESERVES				(1-1-1-1)		, , , , , , ,
Public works equipment reserve	132,163	182,430	(43,035)	-	_	271,558
Fire equipment replacement reserve	181,441	87,490	(32,560)	-	-	236,371
Infrastructure Reserve	101,000	249,129	-	-	_	350,129
Wastewater treatment plant reserve	1,200,000	240,000	-	*	-	1,440,000
	1,614,604	759,049	(75,595)	-	-	2,298,058
TOTAL OPERATING FUND SURPLUS	7,045,549	1,068,109	(545,967)	(16,075)	-	7,551,616
CAPITAL FUND SURPLUS						
General Capital Fund Surplus	190,536	-	-	-	-	190,536
Water Capital Fund Surplus	321,995	-	-	-	-	321,995
Sewer Capital Fund Surplus	574,465	-	-	-	-	574,465
	1,086,996		-	-	-	1,086,996
STATUTORY RESERVES						
Property purchase reserve	131,492	-	~	-	3,418	134,910
Parking reserve	32,363	-	-	-	841	33,204
Water district reserve	95,317	13,306	(1,863)	-	2,478	109,238
	259,172	13,306	(1,863)	-	6,737	277,352
TOTALSURPLUS AND RESERVES	\$ 8,391,717	\$ 1,081,415	\$ (547,830)	\$ (16,075)	\$ 6,737	\$ 8,915,964

Town of Creston Schedule of Consolidated Operations by Segment Year Ended December 31, 2019	y Segment											ā	c agnicante
					Health & Welfare	Welfare	Recreation and Community Services	on and Services					
	General	Municipal Share of RCMP Costs	Protection Services	Transportation Sanitation and Waste	Sanitation and Waste	Cemetery Services	Community Planning	Recreation	Water Utility	Sewer Udiity	Unallocated	2019	2018
Revenue	Are a second and a second a second and a second a second and a second	COCO TATANA			TACHIOT III							Total	Total
Taxation	r 69	· ·	· *	ı 69	69	· ••	69	5A	387,458	387,458 \$ 429,628	\$ 4.592.833 \$	5.409.919	\$ 5 159 781
Sale of services and rents	564,039	180,539	463,848	2,745	ı	142,702	70,290	,	, 1	. 1			1.386.073
Government transfers	1,869	•	3,737	124,139	1	ı	1	,	444,314	83,416	565,560	1,223,035	1,327,669
Investment income	7,731	•	•		•		1	1	52,573	44,029	273,731	378,064	441,259
Utility user fees and connection charges	1	1		r	,	,	,	1	1,268,987	1,497,206	. 1	2,766,193	2,720,136
Development Cost Charge Revenue		,	ı	25,174	,	ı	1	,	,	,	1	25,174	. •
Developer Asset Contributions	,	1	•	171,795	•	ı	,	1	83,200	38,000	ı	292,995	1.000
Other	633,845	20,482	16,822	9,337	1	ı	006	38,482	ı		62.812	782.680	442.596
	1,207,484	201,021	484,407	333,190	,	142,702	71,190	38,482	2,236,532	2,092,279	5,558,332	12,365,619	11,478,514
Expenses													
Salaries and Wages	1,193,824	28,497	686,573	630,067	11,428	107,871	146,811	266,477	151,072	521,265	,	3.743.885	3.680.495
Goods and Services	687,919	1,011,104	381,056	522,752	233,432	21,535	21,959	74,345	889,999	452,147	1	4,296,248	4,400,132
Debt Financing	209,827	(144)	10,071	1	1	ı	1	1	,	60,907	•	280,661	367,518
Amortization	153,062	•	ı	608,445	1		ı	1	202,656	542,916	597,052	2,104,131	2,085,739
Other	230,942	•	1		1	1	ı	-	24,721	19,235	•	274,898	128,602
	2,475,574	1,039,457	1,077,700	1,761,264	244,860	129,406	168,770	340,822	1,268,448	1,596,470	597,052	10,699,823	10,662,486
Total	\$ (1,268,090) \$	\$ (838,436) \$	- 1	(593,293) \$ (1,428,074) \$ (244,860) \$ 13,296 \$ (97,580) \$ (302,340) \$	\$ (244,860)	\$ 13,296	\$ (97,580) \$	(302,340) \$	968,084	\$ 495,809	968,084 \$ 495,809 \$ 4,961,280 \$ 1,665,796 \$	1,665,796	\$ 816,028
													11



TOWN of CRESTON

REQUEST FOR DECISION (RFD)

Town of Creston

Reviewed by:



Action Date: July 28, 2020 **File:** 0115.01 **SUBJECT:** Council Meeting Location **RECOMMENDATION:** THAT Council RECEIVES FOR INFORMATION the report from the Chief Administrative Officer regarding Council Meeting location AND THAT Council APPROVES utilizing Millennium Park for a location to hold Council Meetings for August and September 2020 to allow for in-person public participation (weather dependent). **CAO COMMENTS:** Staff seek Council approval for agenda planning. Attached Available Nil \square RECOMMENDATION Report / Document: KEY ISSUE(S) / CONCEPTS DEFINED: The COVID-19 Pandemic has created challenges in allowing the public to participate at Council Meetings due to physical distancing requirements. A Ministerial Order does provide Council the ability to have meetings that excludes the public. With summer weather, there is an opportunity to provide the public to participate and maintain physical distancing recommendations through utilization of Millennium Park. **RELEVANT POLICY:** Ministerial Order No. M192 STRATEGIC RELEVANCE: Focus on Service Excellence **DESIRED OUTCOME(S):** To provide a cost effective and safe location for the public to participate in Council Meetings. RESPONSE OPTIONS: Possible ways to achieve the main result with analysis highlights Council approves holding meetings in Millennium Park for August and September (weather dependent). 2. Council directs staff to an alternate venue that allows safe public participation in meetings. 3. Council maintains status quo – no public participation at Town Hall. **PREFERRED STRATEGY:** Option 1 – using an outdoor venue at Millennium Park. **IMPLICATIONS OF RECOMMENDATION:** GENERAL: Provides a cost effective location to allow public participation at Council Meetings. **ORGANIZATIONAL:** Staff need to plan for technology and overtime for Public Works for set up. FINANCIAL: Approximately \$2000 for 6 scheduled meetings (OT wages & temporary internet). FOLLOW UP ACTION: On approval, temporary internet will be installed to allow for use of WebEx and presentations. **COMMUNICATION:** Normal advertising of meetings on website and social media. **OTHER COMMENTS: N/A** Submitted by: Endorsed by: Other _____

REQUEST FOR DECISION (RFD)

Town of Creston

Reviewed by:

CAO ____



Action Date: July 28, 2020 **File:** 7800.02 **SUBJECT:** Murals Policy **RECOMMENDATION:** THAT Council RECEIVE FOR INFORMATION the report from the Chief Administrative Officer regarding the Town of Creston Murals Policy, AND THAT Council DIRECT STAFF to review and develop an updated policy for Council's consideration at a future Council Meeting. **CAO COMMENTS:** Council should seek to have an updated policy prior to approving murals within the community. Report / Document: Attached Available Nil \square RECOMMENDATION KEY ISSUE(S) / CONCEPTS DEFINED: Recent request made to Council to allow a mural painted at 801 Vancouver Street (private property) or alternatively, if the owner doesn't approve, then the mural could be placed at 101 Canyon Street on shipping containers and municipal owned retaining wall. Staff have reviewed existing policy and noted a number of items Council should consider prior to approving murals on private and public property. RELEVANT POLICY: Town of Creston Policy #SER-009-020 Murals Policy and Official Community Plan – Quality of Life & Inclusive Local Identity #2.3. STRATEGIC RELEVANCE: Does Council wish to ensure that community design reflects Creston's unique small town character through varied forms of public art? **DESIRED OUTCOME(S):** Does Council wish to maintain consistent approach to approving murals (public art) within the municipality? **RESPONSE OPTIONS:** Possible ways to achieve the main result with analysis highlights Council direct staff to review and develop an updated policy as related to murals. 2. Council direct staff to review and develop an updated bylaw to incorporate murals within the sign bylaw. 3. Council direct staff to maintain status quo (existing policy). **PREFERRED STRATEGY:** Option 1 – Review and develop an updated policy related to murals. IMPLICATIONS OF RECOMMENDATION: **GENERAL:** Provide consistency to the approval and maintenance process required for public art murals. **ORGANIZATIONAL:** Research on various municipal approaches in policy development for murals. **FINANCIAL:** N/A – staff time required within current operational budget. FOLLOW UP ACTION: Completion in Q4 of 2020. **COMMUNICATION:** N/A – Council approved policy. **OTHER COMMENTS: N/A** Submitted by:

Reviewers _____

COUNCIL REPORT



Town of Creston

TO:	Mayor and Council
CC:	
FROM:	Michael Moore, Chief Administrative Officer
DEPARTMENT:	Administration
SUBJECT:	Murals Policy
APPENDIX:	☐ ATTACHED ☑ OTHER DOCUMENT ☐ NOT APPLICABLE

KEY ISSUE(S) / CONCEPTS:

To provide Council with information on the existing SER-009-020 Murals Policy (the Policy) and need for updating prior to approving of murals within the community.

BACKGROUND:

Recent request to approve mural for 801 Vancouver Street (private property) or alternatively at 101 Canyon Street (2 shipping containers and municipal owned retaining wall).

Presentation to Council at July 21, 2020 Committee of the Whole Meeting identified concerns about artwork approval, maintenance and use of municipal owned property.

Staff were not aware until the meeting that there was a proposal that included Town of Creston owned property.

The existing SER-009-020 Murals Policy has not been updated since October 30, 2000.

CURRENT STATUS:

The Policy identifies that the Town of Creston Community Pride Committee (CPC) shall receive all proposals for the public display of murals, review proposals with specific guidelines for suitability and then make a recommendation to Council.

The CPC no longer exists.

The Policy identifies the requirement of a valid sign permit issued by Town. Town of Creston Bylaw No. 1797, 2014, which regulates signs does not require a permit for murals and specifically excludes murals unless it has commercial logos and text.

The Policy prohibits any mural for public display except in strict accordance with the proposal submitted as approved by the Land Use Committee and further states that this committee will approve based on the Policy guidelines. This is another committee that is inactive.

It is unknown what appropriate measures are required to ensure durability of the mural over time, including protection from vandalism and on-going maintenance. This uncertainty applies to both private property and municipal infrastructure.

Page 2 of 4

COUNCIL REPORT



Town of Creston

It is unknown what appropriate measures are to be undertaken to address issues of liability associated with the placement and display of murals.

FINANCIAL:

Policy development does not impact existing operational budgets but require staff resources to complete. Potential budget implications for maintenance and removal without clear policy direction.

ORGANIZATIONAL / POLICY DISCUSSION:

- 1. The Policy is nearly 20 years old without revision or update.
- 2. The Policy does not align with current sign regulations.
- 3. The Policy refers to inactive committees.
- 4. The Policy is absent of guidelines that outline planning, implementation, installation and evaluation / completion phases. These phases of planning, implementation and installation offers appropriate oversight and consideration towards the mural approval.
- 5. The Policy is absent of guidelines on surface selection and required work associated with the preparation and maintenance of the mural based on the surface. These guidelines should ensure that the appropriate preparation, such as conditioners, primers or cleaning is performed prior to mural painting. Further, based on the surface, appropriate paints need to be utilized to ensure adhesion. Finally, guidelines need to indicate whether isolation or varnish finishing is required to maintain the surface through various weather conditions.
- The Policy is absent of guidelines related to contracts and legal issues. The Policy does not identify roles and responsibilities of all parties involved, ownership/copyright, or insurance (personal and liability).

OPTIONS FOR CONSIDERATION:

Option 1

Council direct staff to review and develop an updated Murals Policy.

Pros		Cons	
-	Aligns policy with current bylaws and OCP	 Staff capacity and time required to and develop policy. 	research
-	Provides clear approval processes		
		- Council adopted policy is not enfor	ceable on
-	Provides guidance to planning, implementation, installation and evaluation of mural projects	private property.	
-	Covers legal issues related to murals		
-	Provides flexibility during approval process.		

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COUNCIL REPORT



Town of Creston

Option 2

Council direct staff to review and develop an updated bylaw to incorporate murals within the sign bylaw.

Pros		Cons
-	Aligns policy with current bylaws and OCP	 Staff capacity and time required to research and amend bylaw.
-	Provides clear approval processes.	
-	Provides guidance to planning, implementation, installation and evaluation of mural projects.	 Less flexibility on decision making for approvals (bylaws require variance by Council or temporary amendments).
-	Allows for compliance on private property.	

Option

Council direct staff to maintain status quo (existing policy).

Pros		Cons
-	No staff time required to research and develop policy or bylaw amendment.	- No alignment with current bylaws and OCP.
		- No clear approval process.
		 No guidance on planning, implementation, installation and evaluation of mural projects.
		- No enforcement measures
		- Potential for liability issues
		 Existing policy guidelines not current and lack clear direction on murals as public art.

COMMUNICATION:

At present, Staff have not identified a need for public engagement for development of new policy.

CONCLUSION:

Staff recommend that the Policy be reviewed and updated. Research needs to be directed towards how our municipality can plan, implement, install and evaluate mural projects. Although ensuring compliance can be gained may be important through bylaws, there is less flexibility in applying processes.

Submitted by:		Reviewed by:	CAO	
	Click here to enter Writer's Name			Michael Moore, CAO

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Town of Creston COUNCIL POLICY

POLICY: SER-009-020

Murals Policy

PURPOSE

The purpose of this policy is to ensure that there are guidelines and requirements in relation to the protection and enhancement of the community.

SCOPE

Murals shall be permitted in the portion of the Downtown Area in Commercial and Community Use Zones only (as defined by the Official Community Plan and Zoning Bylaw).

POLICY

The Town of Creston recognizes that the public display of murals may have a significant impact on the quality of appearance of the built environment, as well as on representation of local community culture and history. Murals shall be permitted subject to the following:

- a) The Town of Creston Community Pride Committee (CPC) shall receive all proposals for the public display of murals. Proposals shall be reviewed with the specific purpose of suitability of the proposal for public display, subject to guidelines. The CPC shall make recommendations to Town Council, for approval as appropriate. Upon authorization for approval of murals for public display by Council, application for a Sign Permit shall be made to the Town.
- b) No person, firm, group, organization or corporate entity shall place any mural on any building or structure without first having the written authorization of the Board and a valid Sign Permit issued by the Town.
- c) No person, firm, group, organization or corporate entity shall place any mural for public display except in strict accordance with the proposal submitted as approved by the Land Use Committee.
- d) The Land Use Committee may authorize approval of the placement of murals for public display subject to this policy.
- e) The definition of "mural", for purposes of this policy, shall mean a painting that is applied to the wall of a building or structure that does not include any text or logo, other than the name(s) of the artist(s) and/or sponsor(s), and that is not designed to advertise, identify or convey information for commercial purposes.

GUIDELINES

Guidelines for reviewing the suitability of murals are:

- Perceived appropriateness to the site and to the architecture of the building or structure on which the mural will be placed;
- b) Possible conflict with nearby decorative elements or other murals;

Town of Creston COUNCIL POLICY

- c) Determination that mural content does not contain logos, corporate identification or advertising to the extent that it could be construed as a violation of the sign bylaw. For the purpose of these guidelines, a maximum of three (3) percent of the surface area of the mural may be used to identify the artist(s) and/or sponsor(s) of the mural;
- d) Determination that mural content would not be offensive to the public or to minority groups (i.e. sexist, racist implications), and would avoid issues of cultural sensitivity and cultural appropriation;
- e) Measures to be taken to ensure durability of the mural over time, including protection from vandalism and on-going maintenance; and
- f) Measures to be taken to address issues of liability associated with the placement and display of murals.

PROCEDURE RESPONSIBILITIES

- a) Submissions of proposals from the property owner shall be made to the Community Pride Committee, including the following information:
 - Release from liability of the Town of Creston and Community Pride Committee for any action or inaction resulting in harm to any person or corporate entity relating to the public display of murals;
 - The mural artist's name, address and telephone number, along with samples of previous art work;
 - A representative sketch, drawing or rendering, and supporting information for the proposed mural sufficient to review its form and content relative to criteria established by this policy.

Information shall include:

- The proposed site for the mural (address, exact location for placement on building or structure);
- ii) The size of the surface on which the mural will be placed:
- iii) The size of the proposed mural itself;
- iv) The colour scheme for the mural;

proposed measures to ensure durability of the mural over time, including protection from vandalism and on-going maintenance.

b) Pending authorization of the Community Pride Committee, application shall be made by the owner of the building or structure, to the Town of Creston, for a Sign Permit for the public

display of the mural.

POLICY RECORD

Date Approved by Council: October 30, 2000 Resolution No. #817-00 / #249-00

Next Review Date: Policy No:
Last Review Date: March 13, 2000 Replaces:

Administrative Review:

REQUEST FOR DECISION (RFD)

Town of Creston



Action Date: July 28, 2020 **File:** 7800.03/3450.50

SUBJECT: Private Purchase of Let's Go Sculpture

RECOMMENDATION: THAT Council AUTHORIZES the purchase of "Let's Go" from the Creston Valley Public Art Connection, on behalf of the Beddoes family in the amount of \$6,260.00 plus applicable taxes, with funds for the purchase being provided to the Town of Creston from the Beddoes family; AND FURTHER, THAT Council DIRECTS Staff to update the Commemorative Plaque Policy (PUB-001-007) to include provisions for the placement of other commemorative plaques/statues on Town Property for Council's consideration at an upcoming Council Meeting.

CAO COMMENTS: An update to existing policy is require	red to allow for installation	of commemorat	ive plaque.	
RECOMMENDATION	Report / Document:	Attached 🛛	Available \square	Nil 🗌
KEY ISSUE(S) / CONCEPTS DEFINED: The Creston Valley for placement at Town Hall. A request was made by the install a commemorative plaque in memory of their par price includes a 2020 lease credit as the sculpture will r Town of Creston may purchase the sculpture on behalf of Creston) and issue a tax receipt. The Town of Crestor which identifies procedures for placing orders for comme to reflect the placement of commemorative plaques in	e Beddoes family to purcha rents. "Let's Go" is valued a emain on public display at of the family (with the fan in has a Commemorative Pl nemorative tree grate place	se the sculpture f at \$6,260.00 plus Town Hall. CVPAO nily providing the aque Policy (PUB-	rom CVPAC and applicable taxes, C advised that the funding to the To 001-007) in place	this e own
RELEVANT POLICY: Commemorative Plaque Policy (PU	B-001-007)			
STRATEGIC RELEVANCE: N/A				
DESIRED OUTCOME(S): Maintaining community beaution Sculpture, which would continue to be displayed at Tov		the private purch	ase of the Let's G	0
RESPONSE OPTIONS: Possible ways to achieve the main	n result with analysis highli	ghts		
Council authorizes the purchase the Let's Go Sco staff to update Policy PUB-001-007	ulpture from the Creston V	'alley Public Art C	onnection and di	rects
2. Council declines to purchase the Let's Go Sculpt	ure from the Creston Valle	y Public Art Conn	ection	
3. Other, as per Council decision				
PREFERRED STRATEGY: Option 1				
IMPLICATION	IS OF RECOMMENDATION	ON:		
GENERAL: Downtown beautification ORGANIZATIONAL: Staff to update Commemorative the purchase of "Let's Go"	Plaque Policy (PUB-001-0	07) and provide a	dministrative sup	port in
FINANCIAL: Beddoes Family to cover cost of sculptu	ire purchase.			
FOLLOW UP ACTION: Coordination with CVPAC for p	•	ssuance of tax re	ceipt, Revision of	PUB-
COMMUNICATION: N/A				
OTHER COMMENTS: By others reviewing this RFD				
Submitted by: Kirsten Dunbar Kirsten Dunbar, CCSRPC	Endorsed by: Ot	her		
Reviewed by: CAO Mike Moore	Review	ers		

Kirsten Dunbar

Sent: July-23-20 10:34

Subject: FW: Public Art Purchase - Beddoes Family

----Original Message----

From: Bev Boyle

Sent: July 13, 2020 9:32 AM

To: Steffan Klassen < Steffan. Klassen@creston.ca > Subject: Public Art Purchase - Beddoes Family

Hi Steffan,

Our family would like to provide the funds for the purchase of "Let's Go", the public art sculpture on the Town grounds. Our intention is for the sculpture to remain on the town property and we would look into getting a small plaque indicating that it was purchased in memory of our parents.

I have spoken to Bruce McFarland and he has laid out the process to make this happen. He advised that we should make the purchase through the town so as to obtain a tax receipt.

Here was the information I received from Bruce:

"For Let's Go - I have a quote from Joy at Castlegar SculptureWalk (CSW) for a net price of \$6260 plus GST & PST, that includes a credit of 100% for the 2020 lease cost. As the sculpture would remain on public display CVPAC extends the credit to you. If you provide the funds to the Town, they provide the tax receipt and purchase the sculpture on your behalf. There is a credit back on the GST so you would either pay the Town less or they would refund you the GST rebate. The only other cost would be for the plaque as we would remove the CSW plaque. The existing concrete base was broken during installation but it can be "fixed up and improved" as needed."

If this all sounds about right, would you please let me know how we go forward. I know you are "down the hall" from Ross but I told him I would start the conversation so it's all 'above board', etc. etc.

Thanks Steffan,

Hope all is well with you,

Bev

Town of Creston COUNCIL POLICY

POLICY: PUB-001-070

Commemorative Plaque Policy

PURPOSE

To identify procedures for placing orders for commemorative tree grate plaques and the policies pertaining to maintenance, intent and regulation of commemorative plagues in the Town of Creston; and further, to provide the community a means to recognize past and present residents, businesses and organizations.

POLICY

The first plague will be purchased in honour of former Councillor Lawrence Lavender.

The Town of Creston will coordinate all requests for commemorative tree grate plaques.

The total cost of the tree grates will be offset by the purchase of the commemorative plaques, with each tree grate accommodating four plaques.

Commemorative plaques will be reserved based on the date of application and payment. Every effort will be made to accommodate choice of location.

The tree grates and plaques will be maintained by the Town. Repairs will be completed on an as needed basis. The Town will not be responsible for replacing or repairing plaques through damage, vandalism or theft.

Plagues shall be in keeping with the intent of this policy and plague contents must be approved by the Town. Examples of acceptable items include family name, business name, volunteer organization or society name. Dates will not be included on the plaques.

PROCEDURE To purchase a plaque, a request form available at Town Hall shall be completed by the applicant, and the required fee paid in full.

> Town staff will inform applicants regarding the status of their orders and contact applicants when the plaques are installed.

Requirements for Recognition on Tree Grate Plaques by Council

Criteria for honouring Council members:

- i. The member passed while in office, or
- ii. At Council's discretion

Criteria for Honouring Staff Members:

The member passed while employed with the Town.

POLICY NO. PUB-001-070

Town of Creston COUNCIL POLICY

Payment of Tree Grate Plaques for Council Initiated Plaques

The Town will cover the costs associated with honouring the members meeting the above criteria. Costs will be charged to the Council Miscellaneous Budget.

POLICY RECORD

Administrative Review:

Date Approved by Council:

October 12, 2010
May 20, 2011

Resolution No. #277-10
#256-11

Policy No:

Last Review Date:

Replaces:

TOWN OF CRESTON

BYLAW NO. 1909

A bylaw to amend Parks, Trails and Public Places Regulations Bylaw No. 1788, 2014.

WHEREAS Council has enacted a Parks, Trails and Public Places Regulations Bylaw;

AND WHEREAS Council deems it necessary and in the public interest to amend Parks, Trails and Public Places Regulations Bylaw No. 1788;

NOW THEREFORE the Council of the Town of Creston, in open meeting assembled, acts as follows:

Part 1 Citation

1.1 This bylaw may be cited as "Parks, Trails and Public Places Regulations Amendment Bylaw No. 1909, 2020".

Part 2 Severability

2.1 If a portion of this bylaw is held invalid by a Court of competent jurisdiction, then the invalid portion must be severed and the remainder of this bylaw is deemed to have been adopted without the severed section, subsection, paragraph, subparagraph, clause or phrase.

Part 3 Amendments

- 3.1 "Schedule A Town Parks", is hereby deleted in its entirety and replaced with a new "Schedule A Town Parks", which is attached to and forms a part of this bylaw.
- 3.2 All instances of the term "Town Manager" are hereby replaced with the term "Chief Administrative Officer".
- 3.3 Part 4 Definitions is hereby amended by the addition of the following:
 - "Closed booking" means a booking of a park, public space or facility which is closed to the general public, or where an admission fee is charged to access the booked area.
 - "Established annual community event" means Creston Valley Blossom Festival, Creston Valley Fall Fair, or Creston Valley Winter Festival.
 - "Open booking" means a booking of a park, public space or facility where the general public retains access to booked area.
 - "Request for Liquor Special Event Permit/Approval Form" means the Request for Liquor Special Event Permit/Approval form as required by the Town, as per Town Policy.
- 3.4 Part 4 Definitions is hereby amended by replacing the definition for "Special Event Permit" with:
 - "Special Event Permit" means a Special Event Permit as issued by the British Columbia Liquor and Cannabis Regulation Branch, under the Liquor Control and Licencing Act.
- 3.5 Part 5 General Regulations is hereby amended by the addition of:

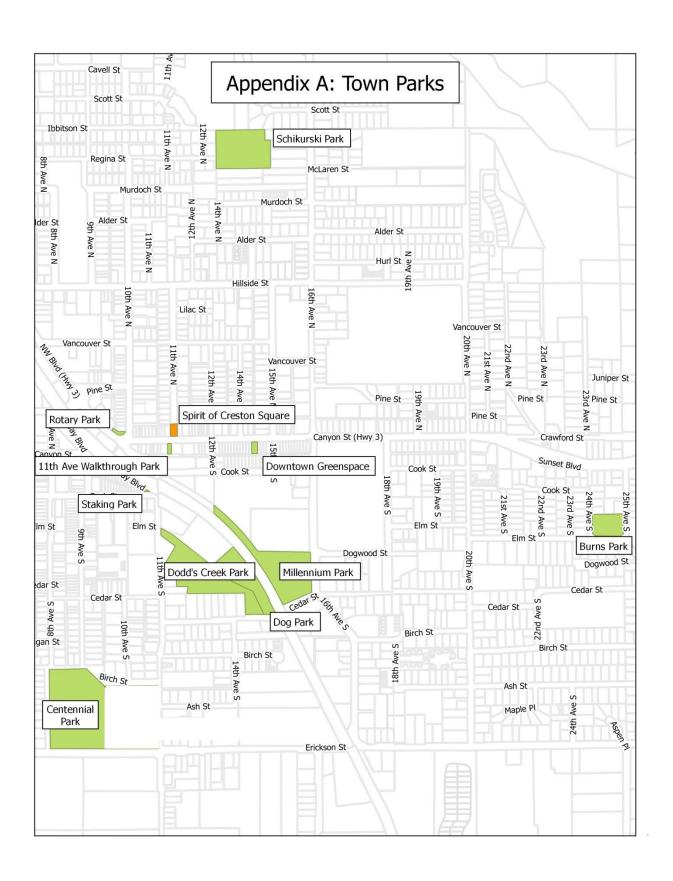
- "5.16 No person shall feed birds or other wildlife within Town parks, trails or public places."
- 3.6 Part 5 General Regulations, Section 5.3, is hereby deleted in its entirety and replaced with:
 - "With the exception of the 11th Avenue Walkthrough Park, no person shall enter or occupy any Town park between the hours of 10:00 p.m. and 7:00 a.m. except a *Peace Officer*, Emergency Vehicle Operators, Town employees while on duty, contractors carrying out duties as assigned by the Town, persons permitted access during those hours approved for a Park Booking, or any person who has written permission of the Chief Administrative Officer, Corporate Officer, or Director of Community Services; or unless otherwise posted."
- 3.7 Part 5 General Regulations, Section 5.8.4, is hereby deleted in its entirety and replaced with:
 - "5.8.4 Consuming alcoholic beverages (unless authorized by *Special Event Permit* and an approved *Request for Liquor Special Event Permit/Approval Form*"
- 3.8 Part 5 General Regulations, Section 5.14, is hereby deleted in its entirety and replaced with:
 - "5.14 No alcoholic beverages of any kind are permitted within *Town parks, municipal trails* or *public places*, except by *Special Event Permit* and an approved *Request for Liquor Special Event Permit/Approval Form*"
- 3.9 Part 6 Park Bookings, Section 6.1, is hereby deleted in its entirety and replaced with:
 - "6.1 Council authorizes the Chief Administrative Officer, Corporate Officer, or Director of Community Services to grant or deny permission to:
 - .1 individuals, groups and organizations, on a first come/first serve basis, requesting *open* bookings, to use facilities in *Town parks*; or,
 - .2 individuals, groups and organizations requesting *Closed bookings* as part of an *established annual community event*, to use facilities in *Town parks*."
- 3.10 Part 6 Park Bookings, Sections 6.2 to 6.5 are hereby renumbered as Sections 6.3 to 6.6.
- 3.11 Part 6 Park Bookings is hereby amended by the addition of:
 - "6.2 Council authorizes the Chief Administrative Officer, Corporate Officer, or Director of Community Services to grant or deny requests for permission for individuals, groups and organizations requesting extended park hours and/or booked time period, as part of an established annual community event.
- 3.12 Part 7 Spirit of Creston Square Bookings, Section 7.1, is hereby deleted in its entirety and replaced with:
 - "For general bookings and regulations, and to obtain approval for the use of the Spirit of Creston Square, the applicant must complete the required form(s) as provided by the Town of Creston. The application will be submitted to the Chief Administrative Officer, Corporate Officer, or Director of Community Services for approval of booking."
- 3.13 Part 7 Spirit of Creston Square Bookings, Section 7.4, is hereby deleted in its entirety

and replaced with

"It shall be unlawful for any person to close and utilize the Spirit of Creston Square unless such person has first obtained approval to do so by the Chief Administrative Officer, Corporate Officer, or Director of Community Services."

Part 4 Effective Date

4.1	This bylaw s	shall come into full fo	orce and effect u	upon adoption.
READ	A FIRST TIM	IE by content and S	ECOND TIME b	by title this 14th day of July, 2020.
READ	A THIRD TIN	ME by title this 14th	day of July, 202	20.
ADOP ⁻	TED this	day of	, 2020.	
Mayor Ron Toyota				Bev Caldwell, Corporate Officer



Town of Creston

Bylaw No. 1910

A bylaw to amend the Fees and Charges Bylaw No. 1763, 2011.

WHEREAS it is deemed necessary and in the public interest to amend Fees and Charges Bylaw No. 1763, 2011;

NOW THEREFORE, the Council of the Town of Creston, in open meeting assembled, enacts as follows:

Part 1 Citation

1.1 This Bylaw may be cited as "Fees and Charges Amendment Bylaw No. 1910, 2020".

Part 2 Severability

2.1 If a portion of this bylaw is held invalid by a Court of competent jurisdiction, then the invalid portion must be severed and the remainder of this bylaw is deemed to have been adopted without the severed section, subsection, paragraph, subparagraph, clause or phrase.

Part 3 Amendments

- 3.1 "Schedule 8 Parks and Community Services", of *Fees and Charges Bylaw No. 1763,* 2011, is hereby deleted in its entirety and replaced with a new "Schedule 8 Parks and Community Services", which is attached to and forms a part of this bylaw.
- 3.2 Delegation of Authority Bylaw No. 1855, 2017 is hereby amended with respect to park rental booking fees, by the deletion of Section 6.2 in its entirety, and renumbering Section 6.3 to Section 6.2.

Part 4 Effective Date

4.1	This bylaw shall come into full force and effect upon adoption.	

READ A FIRST T	IME by conter	it and SECOND TIM	IE by title this 14th day of July, 2020.
READ A THIRD T	IME by title th	is 14th day of July,	2020.
ADOPTED this	day of	, 2020.	
Mayor Ron Toyota	 a		Bev Caldwell, Corporate Officer

Schedule 8 - Parks and Community Services

Parks Booking Fees (subject to applicable taxes)						
Description	Fee**					
Millennium Park Open Booking Closed Booking	\$20.00 \$200.00					
Centennial Park Open Booking (covered picnic area only)	\$20.00					
Spirit of Creston Square Open Booking * There may be a fee to offset costs borne by the Town.	\$0.00*					
11th Avenue South Walkthrough Open Booking (non-profit community events only) * There may be a fee to offset costs borne by the Town.	\$0.00*					
<u>Downtown Greenspace</u> Open Booking (non-profit community events only)	\$20.00					
All other Parks and Public Places Open Booking	\$20.00					

^{**} Locally-based, registered, non-profit organizations are exempted from paying the above park and public places booking fees when the booking is part of an *Established Annual Community Event*, as defined in *Parks, Trails and Public Places Regulations Bylaw No. 1788, 2014.*